seqwater

WATER FOR LIFE

JANUARY 2011 FLOOD EVENT

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1 INTRODUCTION

Wivenhoe Dam was constructed by the Queensland Government between 1977 and 1984. The dam is a 56 m AHD high and 2.3 kilometre long earth and rock embankment separated into two parts by a concrete gravity spillway. The spillway is controlled by 5 radial gates, each 12.0 metres wide by 16.0 m AHD high. Two saddle dam embankments are located on the left side of the reservoir.

The dam spillway capacity was upgraded in 2005. This was done primarily through the construction of a 164 metre wide secondary spillway through the right abutment of the existing dam. This spillway contains three erodible earth fill fuse plug embankments that are initiated at different dam levels in excess of EL 75.6.

The dam has two main functions by providing:

- A 1,165,000 ML storage at full supply level (FSL EL 67.0) providing an urban water supply for Brisbane and surrounding areas;

- Flood mitigation in the Brisbane River by providing a dedicated flood storage volume of 1,450,000 ML up to EL77 (this flood level was increased as part the 2005 upgrade to allow a water level of EL80m and a temporary flood storage volume of 1,966,000 ML with all fuse plugs initiated and the dam at the point of failure).

The dam has an EXTREME hazard classification under ANCOLD guidelines because of the significant development downstream in the Brisbane and Ipswich metropolitan areas, with the population at risk in the event of a dam failure numbering in the hundreds of thousands.

In accordance with the Queensland Regulatory program for dam spillway upgrades, a further upgrade of Wivenhoe Dam for dam safety reasons only is scheduled to occur prior to 2035 to enable the dam to safely pass the Probable Maximum Flood. This work will involve the reconstruction of Saddle Dam 2 as a fuse plug spillway.

Wivenhoe Dam is in excellent condition. Comprehensive Dam Safety reviews undertaken in accordance with ANCOLD guidelines have been undertaken in 1997 (Gutteridge, Haskins & Davey Pty Ltd), 2003 (Wivenhoe Alliance), 2006 (NSW Department of Commerce), 2009 (GHD) and September 2010 (Seqwater). The reports concluded that the design of the dam is in accordance with modern day standards and that there are no significant outstanding design or construction issues that require investigation.

2 WIVENHOE DAM FLOOD MITIGATION AND FLOOD OPERATIONS

2.1 Flood Mitigation

The Brisbane River catchment covers an area of approximately 14,000 square kilometres of which about half is below Wivenhoe Dam. Maximum overall flood mitigation effect is achieved by operating Wivenhoe Dam in conjunction with Somerset Dam. Although Somerset and Wivenhoe Dam reduce flooding in Brisbane City, major flooding can still occur. The Lockyer-Laidley Valley drains into the Brisbane River through Lockyer Creek that enters the Brisbane River just downstream of Wivenhoe Dam near Lowood. Another major tributary, the Bremer River, flows into the Brisbane River at Moggill. Wivenhoe Dam has no control over inflows into the Brisbane River from both these major tributaries.

Wivenhoe Dam mitigates downstream flooding by storing incoming flood water during a rainfall event and releasing these waters at a reduced flow rate downstream to minimise flood impacts. The timing of the releases is also manipulated so that the aim is for outflows from the dams to impact on downstream areas only after the peak inflows from the downstream major tributaries have passed. However, this aim cannot always be achieved in practice. This is because some large floods, such as the one currently being experienced, have the potential to overflow the dam's flood storage compartment. **Should this occur, the dam would fail and the resulting damage and loss of life would be at least 100 to 1000 times greater than that currently being experienced.**

Therefore the basis of all flood operation decision making is to ensure the dam never fails. This is the reason that the dam's flood storage compartment would never be intentionally fully filled as additional inflows after this point would result in a dam failure. Similarly, there will be uncertainty on future rainfall that could occur which could not be releases if there was insufficient flood storage which could not be stored or released.

Another factor that impacts on flood release decision making in large events are the levels at which the erodible fuse plugs are triggered. Loss of one or more fuse plugs severely limits the ability of the dam to mitigate the effects of future flood events that may occur prior to the fuse plug or plugs being reinstated. Reinstatement of a fuse plug following an event would take a minimum of 4 to 6 months and would require an extended period of relatively dry weather.

2.2 Flood Operations

A real time flood monitoring and forecasting system has been established in the Wivenhoe and Somerset Dam catchments. This system employs radio telemetry to collect, transmit and receive rainfall and stream flow information. The system consists of around 230 field stations that automatically record rainfall and/or river heights at selected locations in the dam catchments. Most of these field stations are owned by Seqwater with the remainder belonging to other agencies.

The rainfall and river height data is transmitted to Seqwater's Flood Operations Centre in real time. Once received in the Flood Operations Centre, the data is processed using a Real Time Flood Model (RTFM) to estimate likely dam inflows and evaluate a range of possible inflow scenarios based on forecast and recorded rainfall in the dam catchments. The RTFM is a suite of hydrologic computer programs that utilise the real time data to assist in the operation of the dams during flood events.

Seqwater engineers use the RTFM for flood monitoring and forecasting during flood events to operate the dams in accordance with a Manual of Flood Mitigation (the origin of and objectives and procedures contained in the Manual of Flood Mitigation are explained in the following section of this document). Releases of water from the dams are optimised to minimise the impacts of flooding in accordance with the objectives and procedures contained in a Manual of Flood Mitigation.

The RTFM and data collection network performed well During the January 2011 event, with no failures experienced that compromised the ability of Seqwater to operate the dam.

3 MANUAL OF FLOOD MITIGATION FOR WIVENHOE AND SOMERSET DAMS

The Manual of Flood Mitigation for Wivenhoe and Somerset Dams, in its current form, was developed in 1992 during an extensive hydrological study of the Brisbane and Pine Rivers catchments by DPI, Water Resources. The final reports were subject to extensive internal review by the Water Resources Group before being reviewed by an independent review panel comprising Professor Colin Apelt, Head of Department, Department of Civil Engineering, University of Queensland and Mr Eric Lesleighter, Principal Hydraulic Engineer and Chief Engineer Water Resources, Snowy Mountains Engineering Corporation.

Subsequently, the Manual was extensively reviewed during the Brisbane Valley Flood Damages Minimisation Study in 2006, with the latest comprehensive review of the Manual undertaken in 2009. Both of these reviews have included expert review panels comprising key stakeholders, with the most recent review involving representatives from DERM, BOM, BCC and SunWater.

The Manual of Flood Mitigation is prepared by Seqwater as the owner of the dam and approved and gazetted by the Chief Executive of DERM in accordance with the Water Supply Act 2008. The manual defines flood objectives procedures; roles and responsibilities; and staffing and operational requirements for flood events impacting on Wivenhoe and Somerset dams.

The primary objectives of the procedures contained in the flood manual are, in order of importance:

- Ensure the structural safety of the dams;
- Provide optimum protection of urbanised areas from inundation;
- Minimise disruption to rural life in the valleys of the Brisbane and Stanley Rivers primarily, this involves minimising inundation of the seven bridges below the dam upstream of Moggill);
- Retain the storage at Full Supply Level at the conclusion of the Flood Event.
- Minimise impacts to riparian flora and fauna during the drain down phase of the Flood Event.

During an event, the operation of the dam transitions between the following four operating strategies depending of the circumstances at the time. These procedures associated with these strategies are explained in detail in the Manual.

- **Strategy W1** – Primary consideration is given to Minimising Disruption to Downstream Rural Life. Under this strategy, the predicted water level is below 68.50 m AHD and the maximum release is 1,900m3/s.

- **Strategy W2** – Transition Phase moving from Minimising Disruption to Protecting Downstream Urban Areas. Under this strategy, the water level is predicted to be between 68.5 and 74.0 m AHD and the maximum release is less than 3,500m3/s.

- **Strategy W3** – Primary consideration is to Protect of Urban Areas from Inundation. Under this strategy, the water level is predicted to be between 68.5 and 74.0 m AHD but the maximum release is less than 4,000m3/s.

- **Strategy W4** – Primary consideration is to protecting the structural safety of the Dam. Under this strategy, the water level is predicted to exceed 74.0 m AHD and there is no limit to the maximum release. Consideration is given to managing flood releases to avoid fuse plug initiation if at all possible as this would compromise flood mitigation capacity in the short to medium term.

In addition to these strategies, historical records show that there is a significant probability of two or more flood producing storms occurring in the Brisbane River system within a short time of each other. Accordingly for each flood event, the aim is always to empty stored floodwaters within seven days after the flood peak has passed through the dams.

4 JANUARY 2011 FLOOD EVENT

4.1 Background

In the 25 days leading up to the current event, three flood events impacting on Wivenhoe Dam were experienced, with gate releases being made on all but five of those days. The total outflow from these events was around 700,000ML. The details of these events are as follows:

EVENT	EVENT START DATE	EVENT END DATE	VOLUME RELEASED (ML)
1	13/12/2010	16/12/2010	70,000
2	17/12/2010	24/12/2010	150,000
3	26/12/2010	02/01/2010	470,000

During these events, requests were received from Councils and residents impacted by bridge closures downstream of the dam to curtail releases as soon and as quickly as possible. Additionally the 2 January end date of the flood event prior to the current event meant that significant drain down of the dam prior to the onset of the current event that commenced on 6 January 2011, was not possible without major bridge inundation downstream of the dam and without exceeding minor flood levels in the lower Brisbane River.

Additionally, a flood event was also experienced in October 2010 that resulted in a release of 750,000ML from the dam. Accordingly drain down below the dam full supply level prior to the start of the first December event would not have been possible without significant bridge inundation and without exceeding minor flood levels (as defined by BOM and BCC) in the lower Brisbane River.

Regardless, significant drain down prior to the current event would have had little impact on the peak level in Wivenhoe Dam as shown in the table below. The reason for this is that this total event inflow volume of 2,600,000 ML is well in excess of the useable flood storage combined with the available water supply storages shown in the table.

The specific impact on the Lower Brisbane River of these reduced dam levels requires the use of a complex hydraulic model. The results of this modelling would still contain a degree of uncertainty as illustrated by the difficulties in estimating the final flood peak in Brisbane during the event. This

is because the rapid closure of the gates after peak inflow was achieved resulted in significant water level reductions downstream and this is difficult to model accurately.

JANUARY 2011 FLOOD			
Starting Level		Peak Height	Capacity
%	m AHD	m AHD	%
100	67.0	74.97	191
95	66.5	74.93	191
90	65.8	74.88	190
75	64.0	74.63	187
50	60.0	74.11	180

It should be noted that the possible reductions shown above are based on a dual peaked flood hydrograph with a volume of about 2,600,000 ML which occurred during this event. A hydrograph with the same volume but a different distribution could result in a significantly lower reduction in peak water levels.
Flood operations at the dam are also highly dependent upon the flood inflow volume and a slight variation in the flood volume could significantly reduce the benefits associated with draining down the dam prior to a flood event.

4.2 Event Decision Making

The following table contains a summary of the key decisions points associated with the current event. As at 16 January 2011, the event remains in progress.

DATE AND TIME	FLOOD EVENT MILESTONE
07:00 06/01/2011 (Thursday)	Rainfall is experienced in the dam catchments that will result in flood releases, however Wivenhoe releases are delayed for 24 hours to allow Lockyer Creek flood flows to pass downstream and prevent the isolation of the community dependent of Burtons Bridge. The forecast is for 150mm over the next 24 hours.
15:00 07/01/2011 (Friday)	Wivenhoe releases commence, with operational strategy W1 in use. Rainfall for the next four days is estimated to be between 140mm and 300mm, with a forecast for rain easing on Tuesday 11 January 2011. All bridges downstream of the dam with the exception of Fernvale Bridge and Mt Crosby Weir Bridge are expected to be inundated for a number of days.

06:00 09/01/2011 (Sunday)	Moderate to heavy rain periods forecast until Tuesday, but both Wivenhoe and Somerset dam levels were falling slowly, with Somerset at 1.27 m AHD above FSL and Wivenhoe 1.58 m AHD above FSL.
15:30 09/01/2011 (Sunday)	Following significant rain during the day a meeting of Duty Engineers is held. The QPF issued at 16:00 indicates 50mm to 80mm over the next 24 hours. Based on this forecast, it is anticipated that dam levels can be held to a maximum of 3.50 m AHD above FSL in Somerset and 5.5 m AHD above FSL in Wivenhoe. However, by 19:00 it was apparent that both Fernvale Bridge and Mt Crosby Weir Bridge would be inundated by the combined dam releases and Lockyer Creek flows and that the operational strategy had progressed to W2.
06:30 10/01/2011 (Monday)	Rainfall continued during the night and based on rainfall on the ground it was apparent the operational strategy had progressed to W3.
06:30 10/01/2011 (Monday)	Rainfall continued during the day but based on rainfall on the ground, operational strategy W3 remained in use. However it was apparent that any further heavy rain would result in progression of the operational strategy to W4.
08:00 11/01/2011 (Tuesday)	Rainfall continued during the night with isolated heavy falls in the Wivenhoe Dam catchment area and based on rainfall on the ground it was apparent the operational strategy would soon progress to W4 with Wivenhoe Dam exceeding 8.00 m AHD above FSL. The objective now was to limit outflows and subsequent flood damage to urban areas, while ensuring the structural safety of the dam.
11:00 11/01/2011 (Tuesday)	Rapid inflows were experienced in Wivenhoe Dam, with the dam rising almost a metre in eight hours. Releases were increased until the dam level stabilised in accordance with Strategy W4. Computer models were not reflecting actual dam inflows due to intense point rainfalls in the immediate catchment around the dam. Falls are estimated to be similar to those experienced at both Toowoomba and Upper Lockyer the previous day and are falling outside and between existing rain gauges.
21:00 11/01/2011 (Tuesday)	Wivenhoe Dam peaked. Peak release of 7450 cumecs with a level of 0.7 metres below fuse plug trigger.

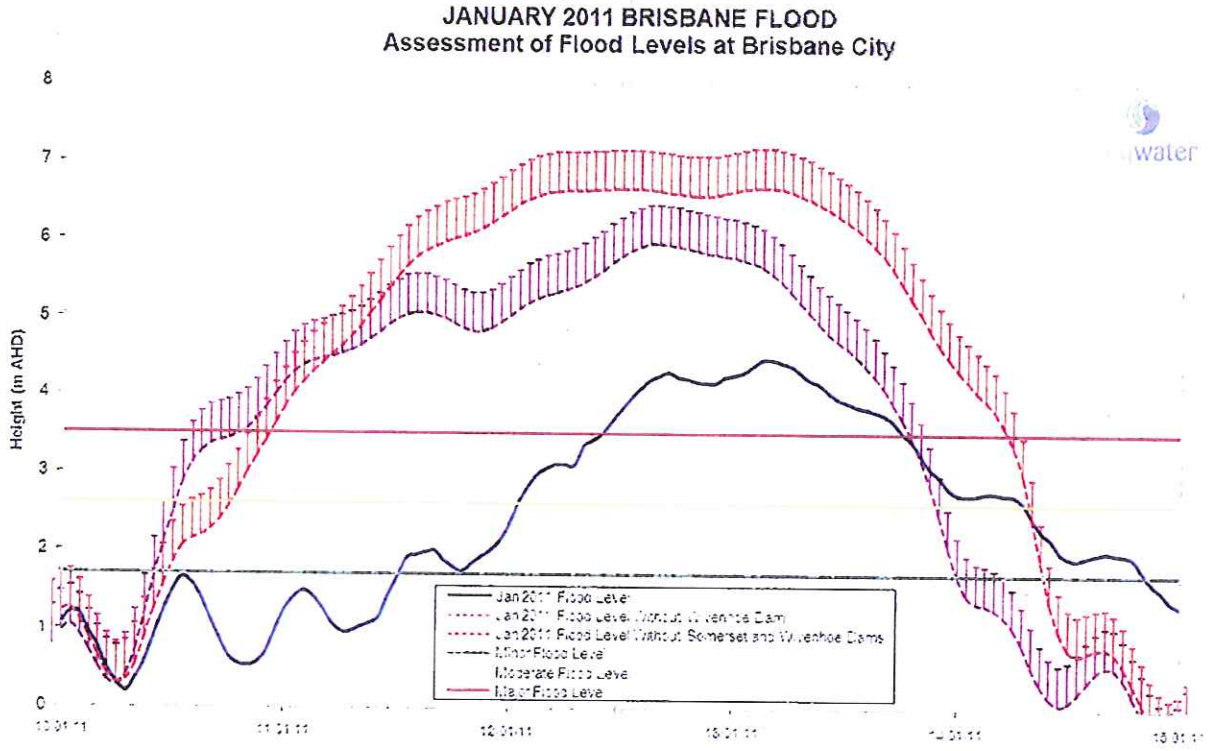
22:00 11/01/2011 (Tuesday)	Wivenhoe Dam releases were closed off as quickly as possible over the next 11 hours, while ensuring water levels in the dam did not rise further and initiate a fuse plug embankment.
08:00 12/01/2011 (Wednesday)	Minimum possible release level reached, with inflows matching outflows. Further reductions in release rate would likely cause the dam level to rise.
21:00 13/01/2011 (Thursday)	The 7 day dam drain down is commenced as Lockyer Creek and Bremer River peaks pass the Lower Brisbane area. Maximum release target is the limit of damaging floods in Brisbane being 3500 cumecs.
09:00 17/01/2011 (Monday)	Drain down continues, with released expected to cease on Wednesday 19 January 2011 unless further rainfall is experienced.

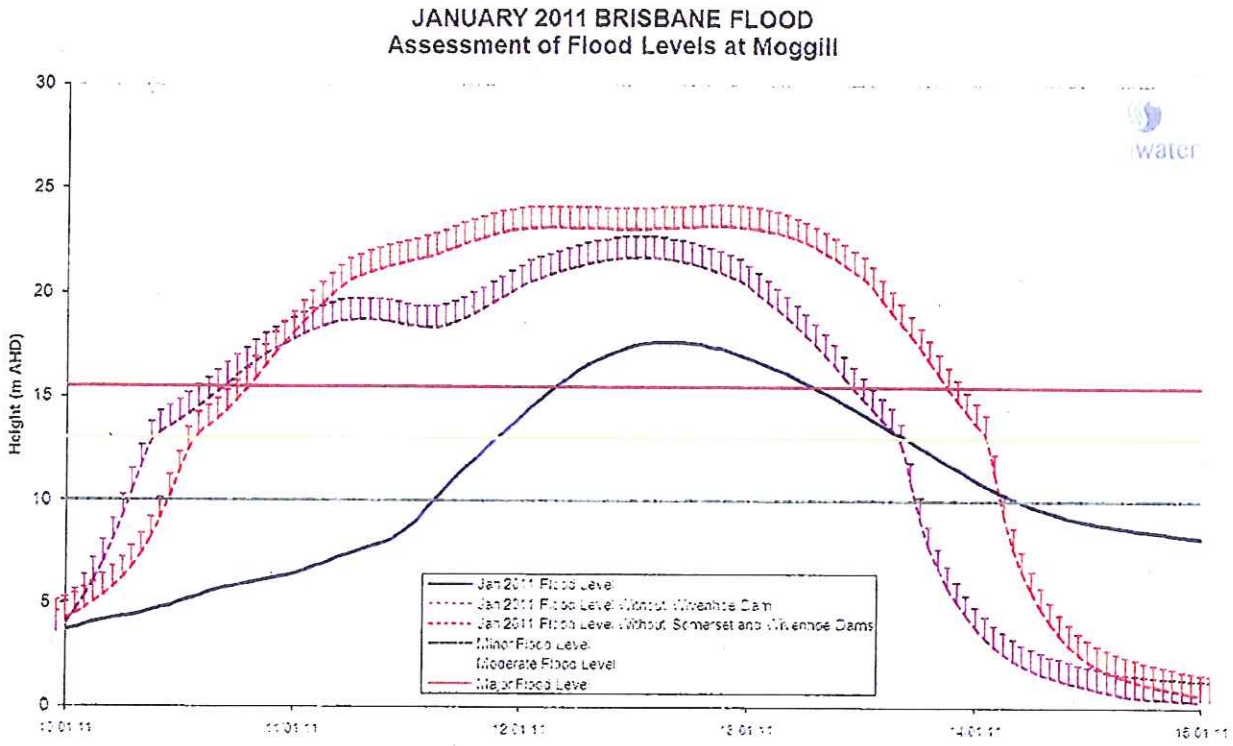
4.3 Flood Mitigation Benefits of Wivenhoe Dam

The following graphs demonstrate the significant benefits of Wivenhoe Dam in mitigating the current flood event, with reductions in flood peak of up to 2.5 metres in the City area and up to 5.5 metres in the Moggill area further upstream.

This equates to significant reduction in the potential for loss of life as well as saving in damages in the order of up to $1.6 billion based on current damage curves. Up to 13,000 more properties would have been impacted by the event without the Dam.

The time at which flood levels remained elevated above major levels has also been reduced by up to 3 days by the dam. This has significant benefits to impact on the population of the city, property damage and the recovery operation.





The strategy adopted to quickly close off releases once the peak in the dam had been reached and rain stopped falling certainly reduced the predicted flood peak by at least one metre in the lower Brisbane River area. This was carried out because the releases had stopped the dam from rising and careful monitoring allowed rapid reduction of releases while ensuring fuse plug initiation did not occur.

This notion is supported by BOM.

5 EVENT REVIEW

Under the Manual of Operational Procedures for Flood Mitigation at Wivenhoe Dam and Somerset Dam that are approved and gazetted by the Department of Environment and Resource Management, there is a regulatory requirement that a report must be prepared as per the below wording:

"Seqwater must prepare a report after each Flood Event. The report must contain details of the procedures used, the reasons therefore and other pertinent information. Seqwater must forward the report to the Chief Executive within six weeks of the completion of the Flood Event."

Such a report was prepared for the flood events of February and March 2010 and copies are available. A copy of the Table of Contents of that report is included as Appendix 1. For this event, the report would be a comprehensive summary of all procedures, actions, outcomes and processes during the event.

It is recommended that the process and content for reports required for this event be:

- In the short term, utilise this report attached to this briefing note as the basis for communications and discussion.
- Prepare any Interim Reports as agreed to provide information and input as required.
- Seqwater prepare a Comprehensive Report as per the existing regulatory requirements of the Act and the gazetted manual and any requirements of the Dam Safety Regulator. This would be done within 6 weeks of the closure of the current event as per the manual. This timeframe is subject to any new mobilisation of the Flood Operations Centre. The Table of Contents would include:
    - Introduction
    - Flood Event Summary
    - Mobilisation and Staffing
    - Event Rainfall
    - Inflow and Release Details
    - Data Collection System Performance
    - Data Analysis Performance
    - Communication
    - Flood Management Strategies and Manual Compliance

- Improvements in data collection systems, practices and processes.
- improvements by interacting agencies
- Review of factors impacting on the protection of urban areas
- Recommendations & Conclusions

- The report would then be reviewed by the Dam Safety Regulator in conjunction with any peer review they require. The review should cover:
  - Were the provisions of the manual complied with?
  - What improvements to either facilities e.g. stream gauges, or work practices, are desirable to improve Sewater's ability to predict inflows into the dams.
  - Are improvements to either Seqwater's facilities or work practices desirable to improve Seqwater's ability to manage events? For example, investigations to raise the dam to improve its flood storage capacity, If so, what are they and their implications.
  - Are changes to the facilities or work practices of other organisations desirable to improve Seqwater's abilities to manage these events?
  - whether it is worth investigating increasing the flood capacity of Wivenhoe
  - whether the Brisbane River crossings which act, under some situations as a constraint on the releases from Wivenhoe, should be replaced by bridges. For example if the smallest could pass , for example, 2,500 cumecs, then this could enable higher releases under some circumstances.
  - Whether the policy of draining the flood compartment within 7 days should be modified.
  - Given the manual's order of priorities i.e. protection of the dam etc, are any changes in the flood release strategies for either dam desirable? If so, what are they, and their implications
- Based on this review, a review of the Manual of Operational Procedures for Flood Mitigation at Wivenhoe Dam and Somerset Dam would occur utilising an expert panel of review including representatives of DERM, Seqwater, BoM, affected Local Governments and other stakeholders as necessary.

Appendix A

FINAL REPORT – FLOOD EVENTS AT WIVENHOE, SOMERSET AND NORTH PINE DAMS FOR FEBRUARY AND MARCH 2010

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Queensland Government

Ref CTS 19311/10

25 OCT 2010

Mr Gary Humphrys
Chair
SEQ Water Grid Manager
PO Box 16205
CITY EAST QLD 4002

Office of the
Minister for Natural Resources, Mines and Energy and Minister for Trade

Dear Mr Humphrys

I write in relation to seeking advice regarding options to and benefits of releasing water from key storages in anticipation of major inflows over the coming summer.

I understand that the key Water Grid storages are at 100 per cent of storage capacity going into the traditional wet season, with forecasts of higher than median rainfall and the prospect of multiple flood events.

I am also advised that our water supply is more secure than ever before, due to storages being full, key Water Grid projects completed and ongoing water efficiency.

I seek your urgent advice about whether this water security provides an opportunity to reduce the volume stored in key dams as a means of reducing the severity, frequency and duration of flooding in downstream areas.

In doing so, I note that recent releases from Wivenhoe Dam have resulted in significant inconvenience and isolation for residents in some downstream areas. With the catchments saturated, I understand that even quite minor rainfall events will result in further water releases and further inconvenience for these residents.

By end November 2010, I would appreciate your advice as to the available options and the likely benefits. At a minimum, you should review the operation of Wivenhoe, North Pine and Leslie Harrison dams. At least for Leslie Harrison Dam, this would be a return to standard operating procedures prior to the drought, when the dam was routinely drawn down to 95 per cent of capacity to minimise the impacts of storms on downstream residents.

I also seek your confirmation that these options would not significantly impact upon our current water security, measured as the probability of needing to reintroduce Medium Level Restrictions over the next five to ten years.

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Queensland Government

Office of the
Minister for Natural Resources, Mines and Energy and Minister for Trade

I emphasise that this is only a temporary measure, reflecting that dams are full prior to the commencement of the traditional wet season. I expect that your advice will include a clear date or trigger beyond which dams will be allowed to fill to their full supply level.

Thank you in advance for your assistance.

Should you have any further enquiries, please feel welcome to contact Mr John Bradley, Director General, Department of Environment and Resource Management on [redacted]

Yours sincerely

[redacted]

STEPHEN ROBERTSON MP

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TRIM ref: D/10/7953

24 December 2010

Hon Stephen Robertson MP
Minister for Natural Resources, Mines and Energy
and Minister for Trade
PO Box 15216
Brisbane Qld 4001

Dear Minister

I am pleased to respond to your letter of 25 October 2010 regarding options to and benefits of releasing water from key storages in anticipation of major inflows over the current wet season. Our advice follows, based on discussions with Seqwater.

Only four of the dams in South East Queensland region are gated, with the ability to release significant amounts of water in anticipation of major inflows. These are Wivenhoe, Somerset, North Pine and Leslie Harrison dams.

Detailed operational procedures have been approved for each of the gated dams. The dams will continue to be operated in accordance with these procedures. These procedures generally relate to the management of the dams and should be managed above Full Supply Level. This advice relates to the water security aspect of the management of the dams below Full Supply Level.

Based on information currently available, Seqwater has advised that releasing water to below Full Supply Level may provide some benefits in terms of reduced community and operational impacts during minor inflow events, such as has occurred over the past month. For medium and major flood events, it considers that pre-emptive releases will provide negligible benefits.

Informed by this advice, the SEQ Water Grid Manager has advised Seqwater that, from a water security perspective, it has no in-principle objection to minor releases from Wivenhoe, Somerset and North Pine dams to minimise the operational and community impacts of gate releases. Specifically, it has advised that it has no in-principle objection to:

- Wivenhoe and Somerset dams being drawn down to 95 per cent of their combined Full Supply Level
- North Pine Dam being drawn down to 97.5 per cent of its Full Supply Level.

The SEQ Water Grid Manager has assessed the water security implications of the release to be negligible, having no impact on our ability to meet the risk criteria specified in the System Operating Plan or our ability to meet our supply obligations to Grid Customers. From a water security perspective, the Queensland Water Commission has also confirmed that it does not have any objections to the potential release.

Please note that these arranges are intended to apply for the current wet season only, taking into account the level of storages and the rainfall forecasts over coming months.

For future wet seasons, the SEQ Water Grid Manager will continue to work with Seqwater to investigate the optimal arrangements. In particular, we propose to further investigate options that may reduce the frequency or duration of intermediate level flows (between 1,900 and 3,500 cubic metres per second). In addition, we recommend that the investigations with the Queensland Water Commission to examine the opportunity of raising the full supply level of Wivenhoe Dam for water supply be expanded to include options involving the release of the additional water once major inflows are forecast.

I trust that this advice is sufficient. If you have any questions, please do not hesitate to contact Mr Dan Spiller, Director Operations, by telephone on [redacted] or by email on [redacted]

Yours sincerely

[redacted]

Gary Humphrys
Chair

ATTACHMENT

Wivenhoe and Somerset dams

Wivenhoe Dam can store up to 1.15 million litres (ML) of drinking water. In addition, it has the capacity to store an additional 1.45 ML of flood water.

While large, the flood compartment can be filled within days. For example, following heavy rainfall in October 2010 Wivenhoe Dam received inflows equivalent to almost half of the flood storage compartment capacity in just a few days.

Several factors influence flood release strategies for Wivenhoe and Somerset dams.

First, rain events that have caused flooding have historically been prolonged events over several days, often with a second event occurring several days to a week after the first. As a result, the operational procedures for the dam are designed to ensure that all water held in the flood compartments is released within seven days of a rain event, ensuring that the flood compartment is available for any future inflows.

Secondly, the dam only controls flood waters from part of the Brisbane River catchment area. About 50 per cent of the catchment area of the Brisbane River is upstream of the Wivenhoe Dam wall, and can be potentially controlled by it. No flood mitigation structures exist for most of the potential run-off from the other 50 per cent of the catchment area.

Third, the Bureau of Meteorology has had limited success in plotting rainfall distribution accurately to assess where most flooding risk lies above or below the dam wall. Historical floods have demonstrated that flooding can occur from both. For example, the 1974 flood flows primarily occurred below the dam wall whilst the 1890's event occurred above the dam wall. As a result, when releasing water from Wivenhoe Dam it is very important to predict and monitor below the dam wall flows so as to understand combined river flows that cause flood impacts.

Taking these factors into account, the flood release strategy for Wivenhoe and Somerset dams has a hierarchy of objectives:

- Ensure the structural safety of the dam
- Provide optimum protection of urbanised areas from inundation
- Minimise disruption to rural life
- Retain full supply level after a flood event
- Minimise impacts to flora and fauna during the drain down phase.

Within this framework, flood releases from Wivenhoe Dam typically fall into two categories of flood events based on the impact they cause when combined with below the dam wall catchment runoff:

- Larger events typically involving combined river flows greater than 3,500 cubic meters per second measured at Moggill. These events would have flood impacts on

urban areas in Brisbane. This scale of release has not been required since Wivenhoe Dam was completed.

- Smaller events with combined river flows of less than 1,900 cubic meters per second measured at the Mt Crosby weir which can inundate up to seven rural bridges isolating up to 50 households and causing inconvenience to many more. There has been six of these events since 1984, when Wivenhoe Dam was completed.

Our assessment of the benefits of lowering dam storage levels to reduce flooding impacts is below for these two event types.

Large events

Seqwater has advised that releases of greater than 3,500 cubic metres per second (m3/s) from Wivenhoe Dam are likely to impact on urban areas in Brisbane. Events of this nature have not been experienced since Wivenhoe Dam was completed in 1984.

Seqwater has advised that:

- pre-emptive releases are likely to have negligible impacts on the extent of these impacts
- any impacts would require releases of at least 250,000 ML. This is equivalent to a release of about 16 per cent of the combined storage capacity of Wivenhoe and Somerset dams.

A pre-emptive release of this scale is not recommended, based on information currently available. The potential water security impacts are considered to be more significant than the negligible benefits. These potential security impacts include costs associated with the earlier or avoidable operation of the desalination facility at capacity, as well as the increased probability of triggering the implementation of a drought response plan.

More detailed investigation of opportunities to actively manage flood storage is recommended, including options to increase flood supply level on a temporary basis. These investigations need to be led by Seqwater, and involve the Bureau of Meterology, Councils and the SEQ Water Grid Manager.

In particular, t has been identified that it is worth investigating the impacts on downstream flooding for intermediate level flows (flows between 1900 and 3500 cm^3/s).

Seqwater will undertake extensive investigations for the Queensland Water Commission in early 2011 to examine the opportunity of raising the full supply level of Wivenhoe Dam for water supply. We will recommended that the scope of this work be widened to consider the benefits of pre-lowering storage levels based on mid range rainfall events and the reduced impacts to river levels and subsequent property impacts. It is noted that predicting rainfall intensity and location, even as events are about to occur has not been accurate, however the Bureau of Meteorology is improving its methods.

Smaller events

Pre-emptive releases from Wivenhoe Dam may reduce the impacts of minor gate releases (strategies W1A to W1E in the operational procedures).

Minor gate releases may result in the closure of up to six bridges, isolating up to 50 dwellings and inconveniencing many more. As stated in existing flood management plans, releases should be managed to minimise the impacts on these residents. Over the immediate term, Councils have requested that bridge closures be avoided over the Christmas to New Year period, if at all possible. In addition:

- There are resource implications involved in the activation of the flood control centre. Under flood management plans, the centre must be staffed by suitability qualified officers at all times during gate releases. There are currently only four quality duty engineers, who have staffed the flood centre for much of period since the initial release in October.
- Gate releases during the Christmas holiday period would result in closure of dams to water based activities, impacting on up to 150,000 people who are expected to use the recreational facilities over the holiday period.

The Water Grid Manager has advised Seqwater that, from a water security perspective, it would not object to water being released from Wivenhoe and Somerset dams to 95 per cent of storage capacity at any time until end March 2010.

Under this recommendation, storage levels could potentially be reduced by up to about 77,250 ML. This is equivalent to the amount of water released between 13 and 16 December 2010, through a single gate.

Pre-emptive releases will be managed so as to minimise the likelihood of gate releases due to small storms and local rainfall. Storage capacity will usually be reduced through a combination of:

- Extended gate releases, especially for strategy W1C. For comparison, up to 130,000 ML/day was released during in November and mid December 2010. At this rate, the additional releases could occur in about half a day.
- Ongoing gate releases of up to 30,000 ML/day, which do not isolate any residents but can inundate some lower bridges that cause inconvenience.
- Ongoing valve release of up to about 4,300 ML/day, which can be maintained without inundate any bridges.

Actual releases would be decided by Seqwater based on operational considerations and in accordance with its statutory and regulatory obligations.

Water security impacts

The water security impacts of releases will be zero if the dams fill over the remainder of the wet season. Current forecasts indicate that there is a high probability of this occurring:

- Heavy rainfall is forecast over the Christmas holiday period, as noted above.
- Over the remainder of the wet season, advice from the Bureau of Meteorology is that sea surface temperatures are likely to remain at levels typical of a La Niña event into the first quarter of 2011, with the majority of the models indicating the event will gradually weaken over the coming months.

The water security impacts will be minimal, even if there were no further inflows to the dams. Modelling indicates that the reduction would have a minimal impact on the probability of key water Grid storages falling to 40 per cent of capacity over the next five years.

North Pine and Leslie Harrison dams

North Pine and Leslie Harrison dams do not have flood mitigation potential. Once the dams have reached Full Supply Level, all water flows into the dam must be released to protect the structural safety of the dam.

Seqwater has advised that, without major releases, there are negligible benefits to reducing volumes stored in North Pine or Leslie Harrison dams for the purposes of reducing the extent or duration of any downstream flooding impacts.

For North Pine Dam, there may be some operational and community benefits to minor releases to below Full Supply Level in some circumstances. Any gate operation at North Pine Dam results in inundation of Youngs Crossing Road, which isolates a number of residents. These impacts are currently being minimised by releasing from North Pine Dam at night. With further rainfall forecast, Seqwater may choose to reduce the level to below Full Supply Level in order to reduce the frequency of night releases or the likelihood of releases being required during the day.

For this dam, the SEQ Water Grid Manager has advised Seqwater that, from a water security perspective, it would not object to water being released to 97.5 per cent of storage capacity at any time until end March 2010.

For Leslie Harrison Dam, gate operations do not impact on public roads and generally only inconvenience the general public during large flood events. There is no scope to reduce this inconvenience through small pre-emptive releases. Accordingly, no in-principle approval be made for pre-emptive releases from this dam.

brian cooper consulting

Mr. Barry Dennien
CEO, SEQ Water Grid Manager
PO Box 16205
City East QLD 4002

Dear Barry,

This letter report:

- presents my final findings on a review of the operation of Wivenhoe Dam (including controlled releases) for compliance against the Flood Mitigation Manual for the period 12 December 2010 to date (Flood Event), and;
- provides advice on the prudence and appropriateness of the decisions and actions taken during the Flood Event regarding the operation of Wivenhoe Dam in light of the Flood Mitigation Manual's requirements and the circumstances of the Flood Event.

The report follows on from my preliminary report sent to you earlier today. The findings and advice are provided on the basis of information provided by SEQ Water Grid Manager which comprised the Flood Mitigation Manual and Technical Situation Reports. The latter were daily (sometimes twice daily) reports for the subject period. They gave a log of rainfall over the dam catchments and the downstream river (Lockyer Ck. and Bremer R.) catchments; inflows to Somerset and Wivenhoe Dams; storage levels; releases from the dams; details of the operation of gates and other outlets (gate openings/discharges); proposed changes in operating strategies and impacts on the various access crossings downstream of Wivenhoe Dam. In reviewing the Technical Situation Reports, I prepared a spreadsheet (see separate attachment of Excel spreadsheet *Tech Reports – Summary*, summarising the reports so that a timeline of the Flood Event could be seen at a glance. This provided a good overview of the Flood Event as it unfolded and showed what information may or may not have been included in a particular report. The Queensland Director Dam Safety (Water Supply) informed me that the Flood Operation Logs contain much more detailed information including details of the communications that were carried out and some of the more detailed information that is not necessarily included in the Technical Situation Reports. I have been provided with a draft of the "*Protocol for the Communication of Flooding Information for the Brisbane River Catchment – Including Floodwater Releases from Wivenhoe and Somerset Dams*" developed in October/November last year and currently being used. The Technical Situation Reports appear to have been an outcome of that Protocol.

The various requirements and required actions detailed in the Flood Mitigation Manual are summarised in the Table given in Attachment A. The Table also gives my comments (where appropriate) on whether there is evidence from the information presented to me, that there is satisfactory compliance with these requirements and actions.

The main aspects of the Flood Mitigation Manual are the various strategies for operating Wivenhoe Dam and Somerset Dam as well as a number of requirements relating to flood operations personnel, flood preparedness and flood training.

At Wivenhoe Dam there are four main strategies for operating the dam (W1 to W4) and at Dam there are three (S1 to S3). These strategies are hierarchical and are based on a number of flood objectives. These in descending order of importance, are:

- Ensure the structural safety of the dams;
- Provide optimum protection of urbanised areas from inundation;
- Minimise disruption to rural life in the valleys of the Brisbane and Stanley Rivers;
- Retain the storage at Full Supply Level (FSL) at the conclusion of the Flood Event, and;
- Minimise impacts to riparian flora and fauna during the drain down phase of the Flood Event.

Normal procedures require a return to FSL within 7 days of the flood event peak passing through the dams so that the potential effects of closely spaced Flood Events can be allowed for.

It is apparent from the Technical Situation Reports that emphasis has been given to communicating changes in flood operations strategies with local authorities and the Bureau of Meteorology (BOM).

Until the last day or so, Wivenhoe Dam has been below EL74.0 and accordingly, would be operating under Strategy W1 i.e. make releases such that bridges downstream of the dam do not have to be closed prematurely. For a few days at the end of December and for the last day or so before yesterday's big rise, Strategy W2 would be in place (restrain releases from Wivenhoe Dam such that Brisbane River flows are maintained within the upper limit of non-damaging floods at Lowood (3,500 m3/s)). At various times during the Flood Event some of the downstream bridges have been closed. However, it is evident that action has been taken to vary dam releases such that various bridges could be re-opened as soon as possible. This appears to have been done in accordance with the flood operating strategies. The operations then moved onto Strategy W4 when the storage in Wivenhoe Dam reached about EL 73.5 (before the W4 trigger level of EL 74) when yesterday's heavy rain came on and it was assessed that there was a chance that the first (central) fuse plug could be triggered. It was then a matter of juggling the radial gate openings in an attempt to circumvent any fuse plug triggering. A graph of storage levels for Wivenhoe and Somerset Dams (from information taken from the Technical Situation Reports) showing the limits for the various Wivenhoe Dam flood strategies is given in Attachment A. It is apparent from this graph, that the appropriate flood operation strategies were adopted. The Technical Situation Reports indicate that proposed changes in strategy were appropriately communicated with appropriate authorities in accordance with the new Communication Protocol.

Summary:

The Technical Situation Reports comply with the requirements of the new Communication Protocol. However, I feel that there could be more consistency in the information presented. There seem to be gaps in information presented such as storage levels (see spreadsheet and graph in Attachment A). It would be useful to specify the minimum information required to be presented in the Technical Situation Reports (storage levels, inflows, recent/current rainfall, forecast rainfall, releases from dams, estimated flows from downstream tributaries, current flood operating strategy for each dam and proposed change in strategy, gate and regulator operations, state of downstream road crossings etc). Most of the minimum information is already given, but not in a consistent manner. As a means of reviewing processes followed during a flood, it would be useful to present a timeline of the flood event showing graphs of storage levels and other data that can be easily presented in a graphical manner.

I am informed by the Queensland Director Dam Safety (Water Supply) that the various requirements of the Flood Mitigation Manual relating to requirements for flood operations personnel, flood preparedness and flood training have been adhered to. There are a number of other requirements however, that I am not able to say whether they were satisfied as I had insufficient information. These requirements (see Table in Attachment A) should be subject to a separate audit.

It appears to me that the decision to implement Strategy W4 was a prudent one. While it would cause some damage in the Brisbane River downstream, its implementation, considering forecast rainfalls and projected flows in Lockyer Ck. And the Bremer River, would allow reduction of the storage level in

Wivenhoe Dam. This reduction in storage level would hopefully provide a sufficient buffer that would minimise the chance of a fuse plug triggering in the auxiliary spillway. Triggering of the first (central) fuse plug would cause a sudden increase of flow of some 2,000m^3/s from Wivenhoe Dam. This increase in flow would cause significantly more flooding in the lower Brisbane River than that caused by early implementation of Strategy W4.

Conclusions:

The strategies as set out in the Flood Mitigation Manual have been followed, allowing for the discretion given to making variations in order to maximise flood mitigation effects. The actions taken and decisions made during the Flood Event appear to have been prudent and appropriate in the context of the available knowledge available to those responsible for flood operations and the way events unfolded.

There are a number of requirements where there was insufficient time given the urgency of this review, to source the necessary information for me to demonstrate compliance. However, satisfaction or otherwise of these requirements would have had little impact on the operation of the two dams during this particular Flood Event. It is intended that they be audited when time permits, after the Flood Event.

There are aspects of the Technical Situation Reports that could be improved and these have been discussed above.

Regards,

Brian Cooper

ATTACHMENT A

Action Requirements extracted from the Flood Mitigation Manual:

Action	Comment
The Flood Mitigation Manual contains the operational procedures for Wivenhoe Dam and Somerset Dam for the purposes of flood mitigation and must be used for the operation of the dams during flood events.	Appears to have been done
Sufficient numbers of suitably qualified personnel are available to operate the dams if a Flood Event occurs.	Director of Dam Safety is satisfied
The level of flooding as a result of emptying stored floodwaters after the peak has passed is to be less than the flood peak unless accelerated release is necessary to reduce the risk of overtopping.	See Note 1
A regular process of internal audit and management review must be maintained by Seqwater to achieve improvements in the operation of the RTFM.	See Note 1
Seqwater must maintain a log of the performance of the data collection network. The log must include all revised field calibrations and changes to the number, type and locations of gauges. Senior Flood Operations and Flood Operations Engineers are to be notified of all significant changes to the Log.	See Note 1
Seqwater must maintain a log of the performance of the RTFM. Any faults to the computer hardware or software are to be noted and promptly and appropriately attend to.	See Note 1
Seqwater must ensure that all available data and other documentation is appropriately collected and catalogued for future use.	See Note 1
Seqwater must ensure that information relevant to the calibration of its field stations is shared with appropriate agencies.	See Note 1
Seqwater must liaise and consult with these agencies with a view to ensuring all information relative to the flood event is consistent and used in accordance with agreed responsibilities: • Bureau of Meteorology (issue of flood warnings for Brisbane River basin); • Department of Environment and Resource Management (review of flood and discretionary powers); • Somerset Regional Council (flood level information for upstream of Somerset Dam and upstream and downstream of Wivenhoe Dam); • Ipswich City Council (flood level information for Ipswich), and; • Brisbane City Council (flood level information for Brisbane City).	Required also by draft of Communications Protocol. Technical Situation Reports infer compliance
Seqwater must report to the Chief Executive by 30 September each year on the training and state of preparedness of operations personnel.	See Note 1
Seqwater must provide a report to the Chief Executive by 30 September each year on the state of the Flood Monitoring and Forecasting System and Communication Networks.	See Note 1

Action	Comment
After each significant flood event, Seqwater must report to the Chief Executive on the effectiveness of the operational procedures contained in this manual.	It is too early for this action to be implemented. Will be implemented when the Flood Event is finished
Prior to the expiry of the approval period, Seqwater must review the Manual pursuant to provisions of the Act.	It is too early for this action to be implemented
Strategies are changed in response to changing rainfall forecasts and stream flow conditions to maximise the flood mitigation benefits of the dams.	Technical Situation Reports indicate that this is done
When determining dam outflows within all strategies, peak outflow should generally not exceed peak inflow.	Information from Seqwater indicates that the requirement was satisfied
Protocol for use of discretionary powers (i.e. who gets told)	Director of Dam Safety is satisfied – I don't know whether Seqwater CEO or Chairperson approved – See Note 1

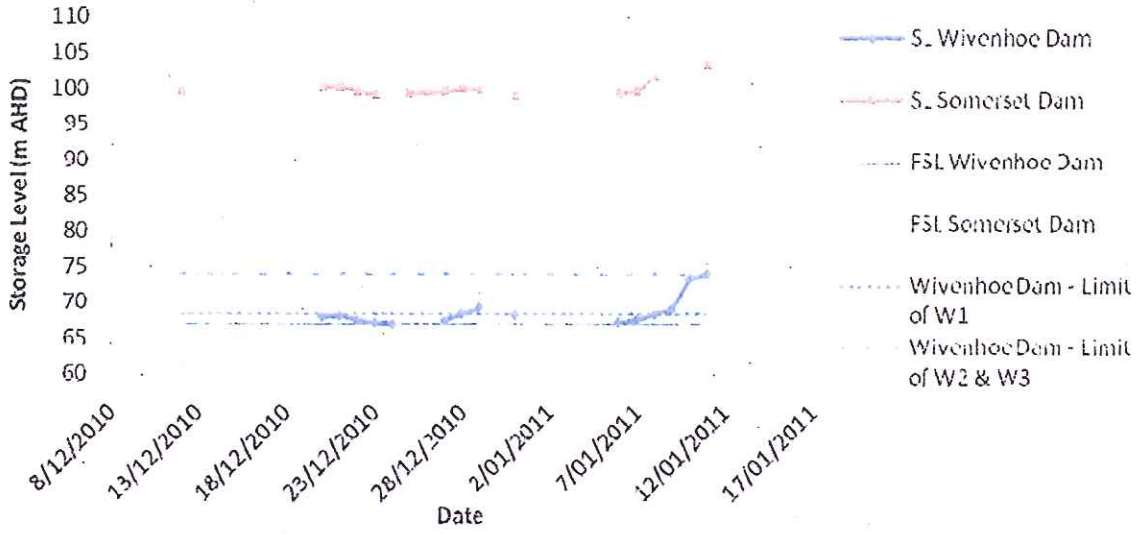
Note1: For a number of the above actions, given the short time frame for the review on compliance of actual flood operations with the Flood Mitigation Manual, it was not possible to source some of the information required to confirm that requirements had been fulfilled. These actions will be audited separately, when time permits.

Action	Comment
Flood Strategies for Wivenhoe Dam:	
The intent of Strategy W1 is to not to submerge the bridges downstream of the dam prematurely (see Appendix I). The limiting condition for Strategy W1 is the submergence of Mt Crosby Weir Bridge that occurs at approximately 1,900 m^3/s . For situations where flood rains are occurring on the catchment upstream of Wivenhoe Dam and only minor rainfall is occurring downstream of the dam, releases are to be regulated to limit, as much as appropriate in the circumstances, downstream flooding.	Technical Situation Reports indicate that every attempt was made to keep the specified road crossings open
The intent of Strategy W2 is limit the flow in the Brisbane River to less than the naturally occurring peaks at Lowood and Moggill, while remaining within the upper limit of non-damaging floods at Lowood (3,500 m^3/s). In these instances, the combined peak river flows should not exceed those shown in the following table:	Technical Situation Reports indicate that Wivenhoe Dam releases were made considering concurrent flows in the Bremer River & Lockyer Ck. To delay damaging floods as long as possible
The intent of Strategy W3 is to limit the flow in the Brisbane River at Moggill to less than 4000 m^3/s, noting that 4000 m^3/s at Moggill is the upper limit of non-damaging floods downstream. The combined peak river flow targets for Strategy W3 are shown in the following table. In relation to these targets, it should be noted that depending on natural flows from the Lockyer and Bremer catchments, it may not be possible to limit the flow at Moggill to below 4000 m^3/s. In these instances, the flow at Moggill is to be kept as low as possible.	
The intent of Strategy W4 is to ensure the safety of the dam while limiting downstream impacts as much as possible. This strategy normally comes into effect when the water level in Wivenhoe Dam reaches EL74.0 m AHD. However the Senior Flood Operations Engineer may seek to invoke the discretionary powers of Section 2.8 if earlier commencement is able to prevent triggering of a fuse plug. There are no restrictions on gate opening increments or gate operating frequency once the storage level exceeds EL74.0 AHD, as the safety of the dam is of primary concern at these storage levels.	Technical Situation Reports indicate that Wivenhoe Dam releases were such as to delay adopting this strategy as long as possible
Where possible, total releases during closure should not produce greater flood levels downstream than occurred during the flood event.	Technical Situation Reports indicate that this requirement was satisfied
The aim should always be to empty stored floodwaters stored above EL 67.0m within seven days after the flood peak has passed through the dams.	Technical Situation Reports indicate that

Action	Comment
	emphasis was given to satisfying this requirement
Flow in the spillway to be as symmetrical as possible with the centre gates opened first.	Technical Situation Reports indicate that this was done
The bottom edge of the radial gates must always be at least 500mm below the release flow surface.	See Note 1 above

Action	Comment
Flood Strategies for Somerset Dam:	
The intent of Strategy S1 (Somerset Dam Level expected to exceed EL 99.0 and Wivenhoe Dam not expected to reach EL 67.0 (FSL) during the course of the Flood Event) is to return the dam to full supply level while minimising the impact on rural life upstream of the dam. Consideration is also given to minimising the downstream environmental impacts from the release.	Technical Situation Reports indicate that this was done
The intent of Strategy S2 (Somerset Dam Level expected to exceed EL 99.0 and Wivenhoe Dam level expected to exceed EL 67.0 (FSL) but not exceed EL 75.5 (fuse plug initiation) during the course of the Flood Event). This to maximise the benefits of the flood storage capabilities of the dam while protecting the structural safety of both dams. The Flood Mitigation Manual contains a graph that shows the intended interaction of the Wivenhoe Dam and Somerset Dam storage levels.	Technical Situation Reports indicate that this was done – little information on the operation of the radial gates at Somerset Dam. How the graph was followed not really demonstrated
The intent of Strategy S3 (Somerset Dam Level expected to exceed EL 99.0 and Wivenhoe Dam level expected to exceed EL 75.5 (fuse plug initiation) during the course of the Flood Event) is to maximise the benefits of the flood storage capabilities of the dam while protecting the structural safety of both dams.	Not relevant at this stage
The safety of Somerset Dam is the primary consideration and cannot be compromised and its peak level cannot exceed EL 109.7.	Maximum level only EL103.3

Wivenhoe & Somerset Dams – Storage Level Behaviour (as presented in Technical Situation Reports)



Date	Time	TSR	Wivenhoe Dam Release (m^3/s)				Gate No.	Opening (m)	Storage Level	Rainfall (mm)
			Regulators	Hydro	Gates	Total				
12/12/2010	1400	W1								
13/12/2010	1300	W2		10	290	300				
15/12/2010	1800	W3								
16/12/2010	1600	W4			0					
17/12/2010	1200	W5								Large storms yesterday pm and night; 20-50 forecast tonight
17/12/2010	1800	W6	Closed		Opening Op. Initiated					20-50 forecast o/n
	1830			13	50	63	3	0.5		
18/12/2010	0700	W7								40-50 since 16/12/2010
19/12/2010	0700	W8			350	350	3	3.5		20-30 upper Brisbane R.
19/12/2010	1800	W9			300	300	3	3		
20/12/2010	0700	W10								
20/12/2010	0900	W11							68 expected this afternoon	
20/12/2010	0900	W12								
21/12/2010	0730	W13				peak 1,280 (0500)			peak 68.24 (0400); currently 68.22 (112% cap.) falling slowly	
22/12/2010	0830	W14							currently @ 67.61 (107% cap.) falling slowly	none since 300 on 20/12/2010
22/12/2010	1600	W15			Closing sequence				to finish just>FSL	
23/12/2010	0800	W16			All gates expected to be closed by 1500				When gates closed, will be 67.2 (0.2m > FSL) & 50mm <gate opening trigger level	
23/12/2010	1430	W17			350		3	3.5	67.23	10-30 in CA over last 24 hrs.; further heavy rain expected to start on 29/12/2010
24/12/2010	0630	W18			All gates expected to be closed by 1300				67.07 expected when all gates closed	little or no rainfall
24/12/2010	1330	W19	4,200Ml/day from reg. & Hydro		Radial gate ops ceased @ 1300		3 zero			
25/12/2010	0930	W20								10-20 over last 24 hrs

26/12/2010	0800 W21					Rel. minor over last 24 hrs.
27/12/2010	0800 W22					40-50 over dam CA last 24 hrs.
28/12/2010	0700 W23	347 (initially) then back to 46				20-40 over dam CA's ;ast 24 hrs
29/12/2010	0700 W24				69.26 (@ 0600) - aim is to return to FSL by 2/1/2011	No/very little in last 24 hrs.
30/12/2010	0700 W25	Wivenhoe+Lockyer = 1,600m^3/s			69.33 peak yesterday @ 1200 (2.3m > FSL) 69.07 this am	No/very little in last 24 hrs.
31/12/2010	0700 W26 W27	Wivenhoe+Lockyer = 1,600m^3/s			68.4 @ 0500	No/very little in last 24 hrs.
6/01/2011	1200 W28	Commence opening RG @ 1800 & ramp up to 300m^3/s by 2200			67.31 @ 0700	20-30 widespread with up to 50 on dam CA's
7/01/2011	0700 W29				67.64 @ 0500	30-50 with isolated falls up to 75; signif. Rain on Lock. Ck.
7/01/2011	1500 W30	Release started 1500 to be incr. slowly to ~1,200m^3/s by 1400 tomorrow				
8/01/2011	0700 W31	~890		All (5) RG's open	68.45 @ 0600 rising steadily	Widespread rain 20-40 over dam CA's since 0900 yesterday; further high rainfall predicted for next 4 days
9/01/2011	0700 W32 W33		1,343		Currently 68.58 (falling slowly)	For last 12 hrs. av. of 40 for Somerset CA & <10 for Wivenhoe CA
9/01/2011	2100 W34		1,400		Currently @ 69.1;	Very heavy rainfall -totals for 24 hrs 100 - 300; Severe weather warning for heavy rainfall

	W35					
	W36					
	W37					
11/01/2011	0630 W38		2,750 since 1930 on 10/1/2011		All (5) gates	73.51 rising @ 25mm/hr.	20-60 last 12 hrs in Lockyer CA; 30 in Bremer R.; Isol. Falls of 125 in upper Brisbane R. & widespread falls of 40 - 70 in Somerset CA
11/01/2011	1200 W39			3,970		74.1 (179.5% cap.) rising @ 25mm/hr.	

Comments	Crossing Closures
45,000Ml from Somerset; WL|Somerset to peak at 99.7 on 13/12/2010; 150m^3/s expected through Brisbane; 30,000Ml expected into Wivenhoe from upper Brisbane R.; peak WL in Wivenhoe expected to be 67.6; Releases expected from Wivenhoe on afternoon of 13/12/2010 ramping up to 300m^3/s; Reg. will be closed & Gate 3 opened to 3m to get WL back to 67.25; incr. release will impact on 3 crossings; Dam Regulator informed	
138m^3/s from Somerset;	Gate release will impact on 3 crossings
Releases from Wivenhoe will cease on 16/12/2010; Hydro will continue during fish recovery ops.	
Gate closed 1000	
Decision to commence a release tonight was made this am by Duty Flood Engineers to provide as much notice to impacted Councils as possible; 60,000Ml needs to be released from Wivenhoe & Somerset to maintain FSL	
Need to release >60,000Ml from Wivenhoe & Somerset to achieve FSL	
Releases could increase to 300m^3/s;	Would impact Twin Bridges, Savages Crossing, Colleges Crossing
100,000Ml to be drained in next 4 days; Q|Brisbane R. to be maintained at 300-350m^3/s;Transfer from Somerset via 2 reg.; Wivenhoe Q incr. to 150m^3/s o/n; Will incr. further to 300m^3/s as Q|Lock.Ck. Subside over next 24 hrs.; Q|Lock.Ck. Currently 130m^3/s	Twin Bridges & Savages Crossing currently closed; Colleges Crossing to be impacted in afternoon
12,000Ml/day from Somerset; Release expected until 22/12/2010;	Twin Bridges, Savages Crossing, Colleges Crossing currently closed
Somerset rel. steady (Q|reg.≈140m^3/s); QJWivenhoe to be maintained at 300m^3/s (Lock.Ck. Permitting) to allow Burtons Bridge to remain open; WL|Wivenhoe expected to incr. to 67.4 over next 2 days;	Twin Bridges, Savages Crossing and Colleges Crossing are closed; closing of Burtons Bridge and Kholo Bridge will be considered if more rain or inflows
Somerset risen to 100.2 - sluice gate releases to be made until am of 22/12/2010 when FSL expected; WL|Wivenhoe at 68 expected this pm; Q|Wivenhoe expected to be >1,200m^3/s - discuss with impacted Cncls.- strategy decision by 10000; Wivenhoe inflows excl. Q|Somerset peak tomorrow at 1800m^3/s	Both Burtons and Kholo bridges likely to be inundated
Inflow to Somerset to peak today at 700m^3/s; Somerset & Wivenhoe currently storing 140,000Ml above FSL; further inflows occurring; releases to be incr. o/n to ~1,200m^3/s; various Cncls. Given heads up; BOM advised	Wivenhoe releases reduced slightly to keep Burtons Bridge open - then incr. releases after Somerset RegnlCncl inform residents affected by Burtons Bridge
Same as W11	
410m^3/s from Somerset sluice gates; Somerset peaked @100.43 (1300 on 20/12/2010), currently @ 100.23 (114% of cap.); 110,700Ml inflow to Somerset,67,500Ml discharged into Wivenhoe; Wivenhoe inflow (excl. Somerset releases) = 157,900Ml, 103,000Ml released; Total inflow to both dams ~310,000Ml; Continued gate operations may be necessary if forecast rainfall results in subsequent river rises	Kholo Bridge is also expected to be inundated by mid-morning ; In accordance with the adopted operational strategy these bridges should be back in service by late Thursday and all bridges (with the possible exception of Twin Bridges) should be trafficable for Christmas providing no further rainfall occurs.
410m^3/s from Somerset sluice gates; Somerset currently @ 99.68 (108% cap.); 121,500Ml inflow to Somerset, 103,000Ml released to Wivenhoe; Gate Ops. @ Wivenhoe; High tides expected to coincide with peak levels in Brisbane R.	Burtons Bridge & Kholo Bridge expected to be back in service by 23-24/12/2010; All bridges expected to be trafficable by Xmas provided no further rain
BOM aware of all releases	Gate closing sequence to allow bridges to be accessible
1 sluice open @ Somerset to be closed @ 0900 - WL will be 0.1m> FSL; Est. Inflow to Somerset 135,000ML, majority discharged into Wivenhoe; Gate closure ops @ Wivenhoe in progress; Wivenhoe inflow (excl. Somerset inflow) = 204,000Ml; A total of 324,000Ml has been released; Contd. gate ops may be necessary if forecast rain results in river rises; Gate closure ops sequence to be reviewed	Projected crossing openings: Burtons Bridge – 18:00 Thursday 23 December 2010. Savages Crossing – 19:00 Thursday 23 December 2010 Kholo Bridge – 21:00 Thursday 23 December 2010 Colleges Crossing – 08:00 Friday 23 December 2010
Somerset gate ops ceased @ 0900, WL @ 99.1; Gate closure sequence extended to pm of 24/12/2010; Contd. Gate ops may be necessary if forecast rainfall gives incr. river levels	Projected crossing openings: Burtons Bridge – 18:00 Thursday 23 December 2010, Kholo Bridge - 21:00 Thursday 23 December 2010; Other bridges expected to remain closed until Xmas Day
Gate ops @ Somerset ceased yesterday, reg. to be opened to bring lake to FSL; Gate ops continuing @ Wivenhoe -1 gate incr. every 5-6 hrs to ensure Brisbane R. Q not incr. due to incr. Lock. Ck. Outflows & maintain Burtons Bridge open;	Twin Bridges, Savages Crossing and Colleges Crossing are currently closed and should remain so for some time due in part to current outflows into the Brisbane River from Lockyer Creek that will peak in excess of 200 cumecs late today.
Flood Centre to monitor o/n & consider options tomorrow am based on inflows & rainfall; further gate ops may be necessary in coming days	Twin Bridges, Savages Crossing and Colleges Crossing may still be affected by flows from the Lockyer.
Somerset WL incr. from 99.18 yesterday @ 0600 to 99.33 @ 0730 today; 99.5 tomorrow if no gate ops.; Wivenhoe currently 4,200Ml through hydro & reg.; 15,00Ml expected just from upper Brisbane R. in next few days; WL cont. to fall in Lock. Ck; Small rises expected in Bremer & Warrill systems; WL in Wivenhoe incr. to 67.28 @ 600	Twin Bridges, Savages and Colleges Crossing remain impacted by Wivenhoe releases and Lockyer and local runoff. Burtons and Kholo Bridges would be currently unaffected. Kholo will no doubt still be closed by Council regarding repairs.

BOM issued severe weather warning @ 0 445; Somerset WL incr. to 99.46 (0.46m> FSL) - 2 regs. To be opened today (140m³/s); Wivenhoe WL incr. to 67.37 (0.37m > FSL); RG to be opened later today following discussions with local authorities; further gate ops may be necessary if rainfall incr. river levels	Crossings downstream of the dam are currently impacted primarily by non-controlled river flows only (no RG releases from Wivenhoe). Lockyer Creek outflows into the Brisbane River are currently in the order of 60m³/s. Twin Bridges, Savages and Colleges Crossings will be inundated but the plan is to release around 300-350m³/s depending on flows downstream so as to not impact Burtons Bridge.
BOM continues with severe weather warning & widespread rainfall over dam CA's; 2 regs. @ Somerset giving 139m³/s release, lake contd. To rise to 99.6 (0.6m> FSL); RG ops @ Wivenhoe commenced yesterday @ 0900, WL contd. To rise to 67.57 (0.57m > FSL);Q|Wivenhoe reduced o/n because of incr. Q|Lockyer to ensure Burtons Bridge remains open; RG @ Wivenhoe wound back as Q|Lockyer incr. > 250m³/s; Q|Lockyer expected to peak>500m³/s later today/tomorrow - will innundate Burtons Bridge;When this happens, Q|Wivenhoe will be incr. to get WL back to FSL; further gate ops may be necessary in coming days	Twin Bridges, Savages Crossing and Colleges Crossing currently closed; Burtons Bridge is currently open, but will be closed later today/tomorrow; Kholo Bridge remains unserviceable due to flood damage; No current expectation that either Mt Crosby Weir Bridge or Fernvale Bridge will be impacted by the current event; An updated estimate of the time of closure of Burtons Bridge this afternoon will be provided to Council RG discharge dropped back to 46m3/s to ensure Burtons Bridge can remain open; Twin Bridges, Savages Crossing, Colleges Crossing, Burtons Bridge and Kholo Bridge are currently closed; No current expectation that either Mt Crosby Weir Bridge or Fernvale Bridge will be impacted by the current event; Lockyer Creek outflows being closely monitored and may come close to impacting upon the Mt Crosby Weir Bridge; England Creek access is not impacted yet
Sever weather warning no longer current; Somerset release through regs' ~ 208m³/s;WL|Somerset incr. to 99.96 (0.96m>FSL) - inflows decreasing; RG opening dependent on Q|Lockyer; Wivenhoe WL currently @ 68.55 (1.55m > FSL); Inflows to Wivenhoe decr.	
Further 2 sluices opened @ Somerset; WL @ Somerset 99.83 & falling slowly, 2 sluices to be closed @ 1200; Intended to incr. Wivenhoe releases so Q|Wivenhoe+Q|Lockyer maintained @ 1,600m³/s (similar Q to mid Oct &mid Dec 2010)	Twin Bridges, Savages Crossing, Colleges Crossing, Burtons Bridge and Kholo Bridge are currently closed; no current expectation that Mt Crosby Weir Bridge or Fernvale Bridge will be impacted by current event. At this stage, estimated that the flow at Burtons Bridge will fall below the bridge deck on Sunday morning.
2 sluices @ Somerset remain open (405m³/s) - FSL expected by 6/1/2011; RG closing sequence expected to start mid tomorrow- RG expected to be closed on 2/1/2011	
WL @ Somerset 99.01 (falling from peak of 100.0 - 1200 28/12/2010) - currently 2 regs;	Twin Bridges, Savages Crossing, Colleges Crossing, Burtons Bridge and Kholo Bridge are currently closed Twin Bridges, Savages Crossing, Colleges Crossing, Burtons Bridge and Kholo Bridge are currently closed due to inundation Not included
Somerset @ 99.34 (0.34m > FSL) & rising slowly; Wivenhoe 67.31 (0.31m > FSL) & rising slowly; Gates will be opened in next 24 hrs; Lockyer Ck peak of about 100m3/s Friday afternoon	Lockyer Ck peak of about 100m3/s Friday afternoon. This will take out Twin Bridges and nearly inundate Savages Crossing. Colleges Crossing could be taken out by a combined Lockyer and local runoff. Current strategy is to keep Burton Bridge free. Gate release would limit mid-Brisbane Q to 400m³/s ((Burtons capacity 450m³/s).
100-200mm rain forecast for SE Qld next 5 days; Somerset WL @ 99.58 (0.59m > FSL) rising slowly - currently releasing 35m³/s; Wivenhoe WL @ 67.64 (0.64m > FSL & > gate trigger level) rising slowly; u/s of dam river levels peaked @ Linville and Gregors Ck gauges; A peak of about 470 cumecs is expected from Lockyer Creek by mid-afternoon; Wivenhoe gate releases will occur after the impact of Lockyer flows on Burtons Bridge has been ascertained and flood levels in the lower Lockyer subside Q|Wivenhoe may be as high as 1,200m³/s	Q|Lockyer may be of sufficient magnitude to inundate Burtons Bridge; Somerset Regional Council, Ipswich City Council and Brisbane City Council have been advised of the potential for gate operations during the next 24 hours; The relatively high Lockyer flows will adversely impact upon Twin Bridges, Savages Crossing, and Colleges Crossing for several days, may also later impact upon Burtons Bridge & Kholo Bridge; not expected to be any adverse impacts upon Fernvale Bridge or Mt Crosby Weir Bridge; Councils have been advised of this strategy and are contacting residents
Somerset releasing 35m³/s; 50,000Ml into Somerset; Gate release @ Wivenhoe - strategy to be reviewed tomorrow (dependent on further rainfall)	All of the crossings downstream of Wivenhoe with the exception of Fernvale and Mt Crosby Weir Bridge will be adversely impacted; Councils have been advised of this strategy and are contacting residents
Somerset WL @100.42 & rising (0500) - 1 open sluice gate; Water temp. held in Wivenhoe - strategy may need to be reviewed (depend. On confidence in estimates of Wivenhoe inflows); Intended to ramp Wivenhoe up to 1,200m³/s by 1200 - likely to be incr. next week; since 2/1/2011, ~200,000Ml has flowed into Wivenhoe (incl. Somerset releases), further 180,000Ml expected based on recorded rainfall; ~ 50,000Ml released via reg. & hydro (@50m³/s)	The projected Wivenhoe release of 1,200m3/s combined with Lockyer flows and local runoff will mean that all crossings downstream of Wivenhoe (Twin Bridges, Savages Crossing, Burtons Bridge, Kholo Bridge and Colleges Crossing) will be adversely impacted for several days. At this stage Fernvale and Mt Crosby Weir Bridge are not expected to be affected but they could potentially be affected if the predicted rainfall totals eventuate.
Somerset currently @ 100.27 - 60mm rain in last 2 hrs will cause significant inflow later today; 405m³/s being released into Wivenhoe; maintain combined Q of 1,600m³/s in mid-Brisbane R. Not included	The current Wivenhoe Dam release combined with Lockyer flows and local runoff will mean that all low level crossings downstream of Wivenhoe (Twin Bridges, Savages Crossing, Burtons Bridge, Kholo Bridge and Colleges Crossing) will be adversely impacted until at least Wednesday 12 January. At this stage Fernvale and Mt Crosby Weir Bridge are not expected to be affected, but this may be revised if the predicted rainfall totals eventuate and higher releases from Wivenhoe Dam are considered necessary. Cncls advised of Wivenhoe op. strategy
Somerset @ 101.68 rising quickly; 5 sluice gates open releasing ~1,100m³/s; WL expected to reach 103.5 by am 11/1/2011; River levels u/s Wivenhoe rising fast; Q|Brisbane R. @ Gregors Ck @ 6,700m³/s; Wivenhoe expected to reach 73.0 by 11/1/2011 - need to incr. Q|Wivenhoe am of 10/1/2011 - crank up to 2,600m³/s by am 11/1/2011; Attempt to keep combined Q < 3,500m³/s - < limit of urban damages in the City	The projected Wivenhoe Dam releases combined with Lockyer flows and local runoff will mean that all crossings downstream of Wivenhoe (Twin Bridges, Fernvale, Savages Crossing, Burtons Bridge, Kholo Bridge, Mt Crosby Weir and Colleges Crossing) will be adversely impacted until at least Saturday 15 January in varying degrees; Water levels in the lower Brisbane R will be impacted by the combined flows of Lockyer Ck, Bremer River, local runoff and releases from Wivenhoe Dam

Not included
Not included
Not included

Somerset WL @ 103.27 & falling slowly ; currently 1,400m^3/s released to Wivenhoe- to be reduced to 500m^3/s later in the day - to ensure flood mitigation of Somerset & Wivenhoe are maximized; BOM provided advice on flash flooding in Lockyer Ck.; WL in Wivenhoe will reach 74 by evening; May need to increase Q further - may result inQ|lower Brisbane R. >5,000m^3/s

Somerset @ 103.3 & rising; Outflows into the Brisbane River from both Lockyer Creek and the Bremer River are also increasing; If no further rain, can hold @ 74.8 - aim is to prevent fuse plug triggering, situation assessed every 3 hrs.; Heavy rainfall continues throughout South East Queensland and the situation could deteriorate over the next 24 hours. The flood operation centre will continue to monitor the situation and provide situation reports every six hours until the situation stabilizes.

The projected Wivenhoe Dam releases combined with Lockyer Creek flows and local runoff will mean that all crossings downstream of Wivenhoe (Twin Bridges, Fernvale, Savages Crossing, Burtons Bridge, Kholo Bridge, Mt Crosby Weir and Colleges Crossing) will be adversely impacted; Water levels in the lower Brisbane River will be impacted by the combined flows of Lockyer Creek, Bremer River, local runoff and releases from Wivenhoe Dam.

brian cooper consulting

Brian Cooper

Dams Engineer

Qualifications & Affiliations

Short courses on finite element analysis, embankment dam engineering, earthquake engineering. Published technical papers – ICOLD. ANCOLD and I.E. Aust. Attended dam safety course at USBR (Denver, USA) in 2002

Bachelor of Engineering (B.E. Hons), 1968 and Master of Engineering Science (M.Eng.Sc.), 1971

University of New South Wales

Graduate Diploma of Engineering Management, 1994 Deakin University

F.I.E. Aust.,C.P.Eng. RPEQ

Expertise

Brian has approximately 40 years experience in investigation and design of major dams, weirs and hydraulic structures, having started his career designing farm dams and small irrigation schemes. He retired from NSW Department of Commerce in 2005. Brian now works as a private consultant specialising in dams engineering and fish passage at dams and weirs. He has a special interest in risk assessment and computer modelling in general and the seismic analysis of dams in particular. Engineering software (concrete dam stability analysis and flood routing) written by Brian is still used extensively in the Dams & Civil Group of the Department of Commerce. He also has particular experience with concrete dams and the use of post tensioned ground anchors for strengthening those dams. He was a member of the Australian National Committee on Large Dams (ANCOLD) Working Group that developed guidelines for 'Design of Dams for Earthquakes' and a member of the Working Group that revised the guidelines for 'Risk Assessment for Dams'. He has been a guest lecturer for a number of years (most recently in 2009) on concrete dam engineering for the University of NSW post graduate Embankment Dam Engineering Course, and on the history of dams in NSW at Sydney University.

He has been the project director and project manager for a number of feasibility studies, design reviews, site investigations and detail design consultancies for major dams and weirs including the direction and co-ordination of all specialist services including dambreak studies, preparation of dam safety emergency plans and risk assessments. He is currently an expert reviewer for a number of Australian water authorities and consultants (State Water Corporation (NSW), Hydro Tasmania, SunWater (Queensland), Brisbane City Council, Goulburn-Murray Water, Goulburn Valley Water, WA Water Corporation, Southern Rural Water (Victoria), URS, GHD, Hobart Water, NT PowerWater, and TrustPower (NZ)). He has also worked as a sub-consultant for a number of consulting firms (URS, MWH, GHD).

Brian is the Engineers Australia representative for the NSW Dams Safety Committee (the dam safety regulator in NSW) and is currently the Chairman of that organisation. He has been a member of the Murray Darling Basin Authority's Fish Passage Task Force which advises inter alia on the installation of fishways on the Murray River as part of the Living Murray Program.

Brian is a registered engineer in Queensland (RPEQ No. 6819). He started his own consulting business in 2008, advising on dam safety, dam design and analysis, dam risk assessments and dam upgrades as well as fish passage for dams. He is providing specialist advice through *Brian Cooper Consulting* as a sole trader.

Professional Experience

2008 to Present: Principal of Brian Cooper Consulting

2010
Five yearly comprehensive dam safety inspection of Carcoar Dam (double curvature arch dam).
Internal reviewer to URS (Melbourne) on concept design of regulator structures and associated fishways for the Hipwell Road project for watering the Gunbower Forest
Specialist adviser to Melbourne Water – valve behaviour on Sugarloaf Dam pipeline, structural behaviour of pumping station floor slab and pump bases at Cardinia Dam Pumping Station
Commenced work as member of ANCOLD working group re-writing the Earthquake Guidelines – responsible for re-writing sections relating to concrete dams.
Continuing involvement with Alluvium in the design of the weir upgrade and the new fishway for Booligal Weir.
Continuing external peer review services to State Water Corporation for the detail design of new auxiliary fuse plug spillways for Copeton and Chaffey Dams, detail design of raising and post tensioned strengthening of Keepit Dam, detail design of upgrade works for Wyangala Dam, finite element analysis of Carcoar Dam (double curvature arch dam).
Further work with GHD (Perth) on risk assessment for Serpentine Dam.
Continuing involvement with Hydro Tasmania, as Chair of external review panel for Catagunya Dam.

2009
Part of URS' comprehensive inspection team for Melbourne Water's Maroondah Dam.
Part of URS' business risk assessment team for Southern Rural Water's Cowwarr and Maffra Weirs.
Part of Alluvium's design team upgrading Booligal Weir and providing a fishway at the weir, for State Water Corporation.
Part of GHD's design team for Lower Fitzroy River Infrastructure Project designing fishways for Rookwood and Eden Bann Weirs near Rockhampton in Queensland.
Project Manager on behalf of SA Water and reviewer for study into vibration of a crane rail beam at Lock 5 on the River Murray.
Expert reviewer for State Water Corporation for 3D finite element analysis of Carcoar Dam (double curvature arch dam).
Internal reviewer for URS on Laanecoorie Dam Upgrade.
Expert reviewer for State Water Corporation for risk assessments for Oberon and Rydal Dams.
Member of GHD's Serpentine Dam risk assessment team for WA WaterCorp.
Expert reviewer for SunWater in Queensland for the comprehensive risk assessment undertaken for Fairbairn Dam and Coolmunda Dam.
Expert reviewer for State Water Corporation for major upgrade works at Keepit, Copeton, Chaffey and Wyangala Dams.
Appointed as Chairman of the NSW Dams Safety Committee (the dam safety regulator in NSW).
Provided external peer review for Goulburn Valley Water, on Nine Mile Creek Dam Upgrade.
Internal reviewer for URS (Adelaide) for Lake Victoria Outlet Regulator options studies.
Provided advice to URS (Melbourne) on the Mildura Weir Fishway design.
Member of expert panel advising State Water Corporation on revised dam surveillance regime.
Part of Ecosmart bid team - prepared concept designs for fish passage facility at proposed Wyaralong Dam in Queensland.
Continuing expert review role for Catagunya Dam upgrade.

2008
Started as a private specialist dams consultant - *Brian Cooper Consulting.*
Worked through the URS Corporation for the USBR and the USACE in developing a risk toolbox for lined spillways.
Advised TrustPower in New Zealand on replacement of post tensioned anchors at Mahinerangi No. 1 Dam.
Adviser to State Water Corporation and to URS on further upgrade works for Hume Dam.
Provided specialist advice to WA Water Corporation on Wellington Dam post tensioning.
Peer reviewer on behalf of URS for Warren Dam in South Australia.
Part of URS team carrying out portfolio risk assessment of Melbourne Water's dams.
Member of Expert Review Panel for Darwin River and Manton Dams for NT PowerWater.

1987 to 2008: Dams & Civil Section of NSW Department of Public Works and Services/NSW Department of Commerce.

2008 Carried out detailed 3D finite element analysis of radial gate at Wyangala Dam spillway for State Water Corporation.
Continuing review role for Tillegra Dam.
Continuing review role for Hinze and Lake Manchester Dams in Queensland and Catagunya Dam in Tasmania.
Prepared options report on Burrendong Dam spillway modifications for State Water Corporation.

2007 Continuing roles on Lake Manchester, Hinze, Catagunya and Redbank Ck. Dams.
Internal peer reviewer for NSW Dept. of Commerce regarding design of Tillegra Dam.
Advised State Water on feasibility of fish passage facilities at a number of their major irrigation dams.
Expert reviewer for GHD on a flood retarding basin in south west Sydney.
Part of expert panel for River Murray Water risk assessments for Hume and Dartmouth Dams, Torrumbarry and Yarrowonga Weirs and Lake Victoria.
Re-elected as Deputy Chairman of the Dams Safety Committee

2006 Project director for 3D finite element analysis of Bendora Dam (double curvature arch dam)
Chair of external peer review panel for upgrading of Lake Manchester Dam (concrete gravity dam) in Queensland
Internal peer reviewer and senior consultant for the raising of Hinze Dam (earth and rockfill embankment) in Queensland
Project director for preliminary and detailed design of Redbank Creek Dam (single curvature arch dam) upgrading
Project director for Keepit Dam fish passage investigations
Part of expert panel for URS undertaking portfolio risk assessment for dams owned by River Murray Water
External peer reviewer for Hydro Tasmania for Catagunya Dam (concrete gravity dam) upgrading;
Project director for 3D finite element analysis of Upper Cordeaux No. 2 Dam (single curvature arch dam owned by SCA) for BHP Billiton

2005 Project design engineer for dam related aspects of Nepean Dam Deepwater Access Project: Pipeline crossing end of spillway; outlet works for end of pipeline
Project design engineer for Avon Dam Deepwater Access Project: tunnel design through rockfill buttressing; new low level outlet works

2004 Internal reviewer to URS Australia for Pykes Ck Dam Investigations (Southern Rural Water, Victoria)
Internal reviewer to URS Australia for Lower Reservoir Dam (Hobart Water, Tasmania)
Member of expert review panel for the Melton Dam upgrade design (Southern Rural Water, Victoria)

2003/04 Designer for retrofitting multi-level offtake for Tallowa Dam (Sydney Catchment Authority).
Member of the Independent Technical Expert Panel for the Eildon Dam Upgrading in Victoria for Goulburn-Murray Water.
Currently the design director for the Wivenhoe Dam Alliance carrying out the flood capacity upgrading for Wivenhoe Dam in Queensland – included directing major computational fluid dynamics modelling investigations of existing spillway

2003 Carried out options study for environmental upgrading works at Keepit Dam (selective withdrawal facility, additional outlet works and fish passage)
Carried out assessment of spillway capacity for Hume Dam using computational fluid dynamics modelling (by a sub-consultant)
Carried out detail design for anchoring Bellfield Dam (Victoria) Intake Tower
Carried out detailed finite element analysis of Keepit Dam radial gates

2002 Carried out review of large farm dam with seepage problems. Directed computational fluid dynamics modelling of drum gate and radial gates at Warragamba Dam together with structural analysis of gates (modelling carried out by sub-consultant) to ensure gates can handle more

rigorous operating conditions
Adviser to the Australian Radiation Protection and Nuclear Safety Agency (ARPANSA) on civil engineering matters related to the replacement reactor project at Lucas Heights
Expert reviewer for Goulburn-Murray Water for remedial works at Cairn Curran Dam in Victoria
Project Director for Lerderderg Weir safety review and risk assessment for Southern Rural Water (Victoria). Carried out finite element analysis of radial gate

2001

Project Director for design of further remedial works at Hume Dam.
Technical director on behalf of NPWS for quantitative risk assessment for Snowy Mountains roads
Chairman of the committee producing a geotechnical response plan for the Alpine Way in the Snowy Region for NPWS
Carried out non-linear finite element analysis (earthquake loading) for outlet tower at Bellfield Dam for Wimmera-Mallee Water (Victoria)
Joined the MDBC's Fish Passage Reference Group and reviewed fishway designs
Consultant to DLWC for their portfolio risk assessment of thirty dams
Provided advice on the post tensioning system at Waitakere Dam in New Zealand.

Director of Dam Surveillance Group responsible for the surveillance of DLWC dams and participant of a number of 5 yearly surveillance inspections
Project Director of review of DLWC Intake Towers Earthquake Stability Review
Directed DPWS input into the Earthquake Stability of the structural elements of Yarrawonga Weir as sub-consultant to URS Australia – included detail design of anchoring system for the weir. Also provided design advice on design of stone columns to provide protection against liquefaction of alluvial foundations.
Member of the expert panel for the risk assessment studies being undertaken for Goulburn-Murray Water
Project Director for safety review and preliminary design of remedial options for Blowering Dam (DLWC)
Acted as reviewer for a number of projects carried out by URS (incl. Cardinia Dam outlet tower, Bellfield Dam embankment/spillway)
Directed functionality study (including business risk assessment) for Yallourn Weir for Southern Rural Water (Victoria)

2000

Project Director for design of further investigations and remedial works at Hume Dam.
Safety reviews for Bamarang and Flat Rock Dams
Director of Dam Surveillance Group responsible for the surveillance of DLWC dams and participant of a number of 5 yearly surveillance inspections
Project Director for earthquake studies on intake towers and appurtenant works at DLWC dams
Consultant to DLWC to manage their portfolio risk assessment
Project Director for a number of dambreak studies and preparation of dam safety emergency plans
Member of the consulting team carrying out risk assessments for Goulburn-Murray Water (Victoria) for Eppalock Dam
Carried out review of Earthquake Stability Review of the Outlet Tower at Eppalock Dam in Victoria for G-MW.
Reviewed URS Australia designs for Alpine Way remedial works

1999

Project Director of earthquake studies on Wyangala Dam
Project Director for design of further remedial works at Hume Dam. Included design of ground improvement works (stone columns) for protecting alluvial foundations against liquefaction
Peer reviewer of Leslie Dam (Queensland) Safety Report.
Peer reviewer of DLWC's Screening Level Risk Assessment

1998

Project Director for portfolio risk assessment for six dams owned by a Southern Rural Water in Victoria.
Directed structural analysis of spillway gates on Narracan Dam for Southern Rural Water
Project Director for concept design and DD&C contract documentation for Warragamba Dam auxiliary spillway. Dam to be upgraded the dam to cater for increased inflow flood estimates. Upgrading works estimated to cost $135M. An auxiliary spillway is to be constructed adjacent to the existing dam - involves excavating some 2,000,000m³ of rock and constructing concrete lining, training walls, fuse plug embankments, large scale cement stabilised sandstone fill, a multi

span bridge across the spillway, post tensioned ground anchors for dissipator/training walls, modifications of existing spillway gates. Design involved extensive physical hydraulic model testing.

1997 Feasibility options study for remediation of Redbank Ck. Dam near Mudgee (NSW) Karapiro Dam, New Zealand - Part of international consulting team reviewing this concrete arch dam's security and determining appropriate remedial options (mass concrete buttressing). Director of risk assessment studies for Tenterfield Dam

1993-1997 Hume Dam Investigations - Project Manager of Investigation and Design Studies for the embankments at the dam. Work involves:

- review of the stability of the embankments under static and earthquake loadings
- investigation of liquefaction
- potential of embankments' foundations
- development of stabilising options
- development of options to provide increased flood security including provision of new auxiliary spillways and modifications to existing works

- detail design and documentation of stabilising works for the embankments including a key trench into the dam's foundations, stabilising berms, slurry wall cut-offs, drainage/filter curtains and strengthening of critical gravity training walls with both horizontal and vertical post tensioning.

- part of advisory and review team for the risk assessment of the dam and its components.

1990-1996 Warragamba Dam Upgrading for Sydney Water Corporation - Project Manager of Investigation Concept Design Studies for upgrading the dam to cater for increased inflow flood estimates and provide substantial flood mitigation. Upgrading works estimated to cost $280M. The existing dam was to be strengthened with mass concrete buttressing – some 600,000m³.

1996 Project Director for Safety Review (including Finite Element Analysis) of Wellington Dam

1993-1996 Hume Dam Gates for Department of Water Resources - Project Manager for the design of new maintenance baulks and emergency closure gates. Involves development of proposals for underwater installation.

1995 Redbank Creek Dam and Lithgow No. 2 Dam for NSW Public Works Dams Surveillance - Project Manager for safety reviews and finite element analysis of two 15m high arch dams. Clarrie Hall Dam for NSW Public Works Dams Surveillance - Project Manager for dambreak studies.

1994 Burrinjuck Dam Gates for NSW Department of Water Resources - Project Manager for the design of new control and emergency closure gates. Involves underwater installation. Karangi Dam for Coffs Harbour City Water Project - Project Manager for dambreak studies.

1993 Mardi Dam for Wyong Council - Project Manager for safety review of earth embankment.

1988-1990 Nepean Dam Remedial Works for Sydney Water Corporation - Project Manager for investigation studies, design development and detail design. Work involved:

- initial flood security studies and development of options
- co-ordination of hydraulic model studies
- detail design and contract documentation for modified spillway, large size post-tensioned ground anchors and rockfill buttressing.

1987-1989 Boggabilla Weir for NSW Department of Water Resources - Project Manager for detail design and contract documentation of a large gated re-regulation weir with fishway. Involved liaison with fisheries expert in developing optimum geometry for fish ladder.

Chaffey Dam for NSW Department of Water Resources - Project Manager for upgrading of dam. Work involved:

- development of options and preliminary design
- finite element analyses for raised morning glory spillway
- stability analyses for raised earth/rockfill embankment
- co-ordination of hydraulic model studies for raised spillway.

1969-1987: ***Water Resources Commission of NSW (WRC) (now Department of Land and Water Conservation).***

1986-1987 Flood Security studies for WRC - Project Design Engineer for investigation into flood security of Chaffey and Glennies Creek Dams. Involved co-ordinating dambreak studies, development of remedial options, economic risk studies.

1985-1987 Hume Dam Strengthening for WRC - Project Design Engineer for detail design and contract documentation. Work included:

- design of large size post-tensioned ground anchors including development of appropriate grouting procedures
- design of structural modifications to the concrete gravity dam
- design of a new road bridge over the dam.
- establishing the rationale for replacing the existing post tensioning system

Contact

Tel: [redacted]
Mobile: [redacted]
Email: [redacted]

SEQ Water Grid

Talking Points

TRIM reference: D/11/	Enquiry received:
Purpose: Wivenhoe Dam release	

Impacts of Wivenhoe and Somerset dams

- Wivenhoe and Somerset dams reduced the flood peak by 2.5 metres in the City and 5.5 metres at Moggill.
- Without the dams, up to 13,000 more houses would have been flooded. They prevented up to $1.6 billion of damages.
- Without the dams, major flooding would have lasted for three days.
- Wivenhoe and Somerset dams controlled 2.6 million megalitres of floodwater. This is 1.1 million megalitres more than in 1974.
- The dams controlled these floodwaters, providing time for peak flows from the Lockyer and Bremer to pass.
- Total flow in the Brisbane River in 1974 was 9,500 cubic metres per second. The estimated flow from this event would have been 13,000 cubic metres per second if Wivenhoe did not exist.

Operation of Wivenhoe and Somerset dams

- The dams were operated strictly in accordance with the approved Operational Procedures.
- The Operational Procedures were developed by Australia's best hydrologists, including:
    - Professor Colin Apelt, Head of Department, Department of Civil Engineering, University of Queensland
    - Mr Eric Lesleighter, Principal Hydraulic Engineer and Chief Engineer Water Resources, Snowy Mountains Engineering Corporation.
- Professor Apelt is Chair of the Brisbane City Council flood taskforce.

Rainfall forecasts

- Dam operations were based on forecasts provided by the Bureau of Meteorology.
- The rainfall during the event exceeded all forecasts.

- Rainfall was local and intense, as demonstrated by the tragic events in Toowoomba.
- It is unreasonable to expect that dam operators could foresee these events.

Pre-emptive releases

- The dam has been designed for both water supply and flood mitigation.
- Detailed Operational Procedures have been developed by leading hydrologists over many years, with a review as recently as 2009. The procedures are based on the current full supply level.
- Water was released from the dam on 20 of the 25 days leading up to this event.
- A total of 1,450 million megalitres was released between October 2010 and this event.
- These releases isolated some residents and inconvenienced many more.
- The clear decision making process in the Manual was set down since 1992 and was reviewed in 2009 to reflect the installation of the Wivenhoe Spillway upgrade. That review included independent experts from the Bureau of Meteorology, Sunwater, Brisbane City Council and the Department of Environment and Resource Management.
- It is a manual which reflects safe operating practices based on detailed hydrological analysis and technical assessments of dam safety.

Peak releases

- Outflows from Wivenhoe Dam peaked on Tuesday 11 January 2011 at 397,000 ML.
- The impact of these releases was minimised by closing down releases quickly once inflows into the dam had peaked.
- The release rate was higher for three hours, but not sustained.
- These releases accounted for only part of the increase in river levels. The Bureau of Meteorology has stated that, even at their peak, outflows from Wivenhoe Dam contributed slightly more than half the flood arriving in Brisbane (Courier Mail, 14 January).

Large releases earlier

- Releasing large volumes of water over the weekend would have had major impacts on the rural communities of the Brisbane Valley. Bridges would have been cut and communities would have been isolated with little notice.
- Over the weekend, neither rainfall forecasts nor the rain on the ground indicated with certainty that urban areas would be impacted.

Increases to above 200% (level of fuse plugs)

- Wivenhoe Dam is not designed to overtop. If it did, the dam would fail and the resulting damage and loss of life would be at least 100 to 1,000 times greater than that currently being experienced.
- To ensure that this never occurs, the dam has been designed with plugs that automatically open when it reaches more than 200% of full supply volume.
- Once opened, the rate of release through these plugs cannot be varied.
- The plugs continue to release water at this rate until the dam reaches full supply level.
- The plugs would take four to six months of dry weather to repair, rendering the flood storage compartment useless.

Changes to dam operations

- The upgrade required to meet ANCOLD standards would have had no impact on this event. It will be completed for even bigger floods.
- Options to increase the full supply level have been investigated. Had they been implemented, these options would have reduced the flood compartment, resulting in higher releases earlier.

"JP-5"

Hon Stephen Robertson MP
Member for Stretton

Queensland Government

Minister for Natural Resources,
Mines and Energy and
Minister for Trade

20 JAN 2011

Ref CTS 00433/11

Mr Phil Hennessy
Chair
Seqwater
PO Box 16146
City East QLD 4002

CC: Mr Peter Borrows
Chief Executive Officer
Seqwater
PO Box 16146
CITY EAST QLD 4002

CC: Ms Mary Boydell
Commissioner
Queensland Water Commission
PO Box 15087
CITY EAST QLD 4002

CC: Mr Gary Humphrys
Chair
SEQ Water Grid Manager
PO Box 16205
CITY EAST QLD 4002

Dear Mr Hennessy

You will be aware that the Premier recently announced a Commission of Inquiry into Queensland Floods which will consider among other things, compliance with, and the suitability of the operational procedures relating to flood mitigation and dam safety.

The Commission is required to deliver an interim report by 1 August 2011 (on matters associated with flood preparedness to enable early recommendations to be implemented before next summer's wet season); and its final report by 17 January 2012.

However, I am also aware that Seqwater is currently managing the releases from the flood compartment of Wivenhoe and Somerset Dams in South East Queensland, in the context of the company's current Flood Mitigation Manual for those dams. There are three matters I wish to raise with you in this letter:

(1) I note that under the Flood Mitigation Manual for Wivenhoe and Somerset Dams, Seqwater is required to prepare a report on the recent flood event (see clauses 2.9 and 7.4 of the Manual). It is essential that a report (covering the requirements of both clauses 2.9 and 7.4 of the Manual) to the Department of Environment and Resource Management (DERM) is completed within the required timeframe of six weeks from the date of the incident. However in view of the fact that we remain in the middle of the wet season and further significant inflows are possible, I would urge you to complete this review, which should include consideration of the appropriate Full Supply Levels, as a matter of priority and urgency.

Any other changes you propose to the Flood Mitigation Manual, or related matters, eg improved data collection, should be clearly identified in the Review report, along with a timetable to implement them.

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(2) Furthermore, while this review of factors relevant to the operating release strategy and the Full Supply Levels is underway, I would request that you develop a contingency protocol which would ensure that if rainfall, that is likely to result in a flood release from Wivenhoe Dam, is forecast for the catchment then Seqwater will immediately convene a discussion with the Chief Executive Officer of DERM, his dam safety regulatory staff, and other appropriate parties.

(3) I note that the recent preliminary report by Mr Cooper identified a number of improvements that Seqwater could implement to achieve a better outcome in the application of the Draft Communication Protocol between government agencies and local governments. I request that you contact Mr Bob Reilly, General Manager, Office of the Water Regulator of the department on [redacted] to progress these as a matter of urgency.

I have also written to the Chair of the Water Grid Manager and the Water Commissioner requesting all necessary assistance be afforded to SEQ Water to ensure the matters raised in this letter are responded to as a matter of priority and with urgency.

Should you have any further enquiries, please do not hesitate to contact Mr John Bradley, Chief Executive of the Department, on [redacted]

Yours sincerely

[redacted]

STEPHEN ROBERTSON MP

"JP-6"

seqwater
WATER FOR LIFE

27 January 2011

The Honourable Stephen Robertson MP
Minister for Natural Resources, Mines and Energy
and Minister for Trade
PO Box 15216
CITY EAST QLD 4002

Dear Minister,

In response to your letter dated 20 January 2011, I am pleased to be able to provide you with the following update.

Work has commenced on the full Seqwater report on the recent flood event at Wivenhoe Dam, as required under the Flood Mitigation Manual for Wivenhoe and Somerset Dams. I also note your request for the report to be completed as a matter of priority and earlier than the required timeframe of 6 weeks if achievable.

On Tuesday, 25 January 2011, Seqwater convened a meeting involving the Director-General of the Department of Natural Resource Management (DERM), senior Board and Chief Executive representatives from the Water Grid Manager (WGM), Queensland Water Commission (QWC) and senior officers from DERM, including the Dam Safety Regulator and the Water Supply Regulator, to discuss the range of issues raised in your letter.

As a result of that meeting, Seqwater is undertaking the following scope of work, which will be available for discussion with the above group next Tuesday, 1 February 2011:

- Further modelling to provide an indicative assessment of the benefits or otherwise of undertaking a pre-release strategy to pre-emptively reduce the Full Supply Level (FSL) of Wivenhoe Dam for the next 12 months, reflecting the current La Nina weather patterns.
- The development of a contingency protocol, should rainfall result in flood gate releases in the next few weeks, is already being progressed, including input from DERM, WGM and QWC.
- Improvements to the Technical Situation Report, identified by Mr Brian Cooper as part of his preliminary report, recommending more consistency in the information presented. The improvements are being undertaken with input from the Office of the Water Supply Regulator.

In addition, at the request of the WGM and the QWC, Seqwater will also be providing the above modelling data this week to both authorities to assist them to ascertain the impact of any pre-release strategy on the region's water supply security.

I will provide an update on the above work following next Tuesday's meeting.

Seqwater remains committed to providing the State Government with timely and considered advice on the operation of the region's dams, and co-operating fully with the Commission of Inquiry.

Yours sincerely,

[redacted]

Phil Hennessy
Chairman

"JP-7"

NI > Minister's meeting 31/1/11

- Media interest in what we may or may not do
- Cyclones Anthony / Yasi
- Rest later on in week
- Still expecting to cross in N Qld
- Rainfall for next 9 day 5-10 mm. over SEQ dams
- Suggest BoM no need to take immediate action NOW
- Meeting with all parties tomorrow (caveats – best advice so far)
- Give no's 25 .2 – .6
- Put went through current flood level. 50 .4 – .9
- Damages 25% 2k ~~or~~ less homes
  50% 4k 500m less costs
- Release in sunny ~~or~~ day period. only, but has to be accelerated
- 74 worse result
- 2011 not much benefit
- < 1 in 200 AEP
- Choices are go to 75% early
  or base decision as existing
- Taking big punts unless we go down early
- Will apply a level in flood modelling accuracy that doesn't exist
- We have assumed numbers on January event, what if it is a smaller event
-

- Minister was a bit lost in discussion
- Pre-release options
- Minister will take rainfall prediction to Cabinet
- Best to stay away from modelling question in cabinet
- Latest forecast on BOM
- Tim had it completely wrong

JB - isolation of communities

BD - more triggers down.
- 7.4 AHD • prediction on rainfall
- Amount released above 2000 m^3/s - if ratchet triggers down then what would happen

JB - what does Minister want
- Steve Jacobi's meeting
- Verbal
- Written update

Minister - What warnings are there?
- Council closes roads

A - heightening up roads - Council's better off activating
- Operation of hydro plant doesn't make a difference on levels

Bob R. - resupply options to council given under impact

Media/Comms - our line
- doing review
- modelling system - doing a significant piece of work
- looking at contingency now

→ BOARD decision document

- We provide advice
- QRA/LGM uses info to pick up
- Flood mitigation.
- Minister not imposing last in operational dam

Meeting with Minister 31/1/11

Min, tim, PB, JP, Peter A, Barry D, Dan S, Bob R, Penny, Debbie Best,

- Min - Media interest in what we may or may not do with the dams
- Risk from Cyclones Anthony/Yasi
- May need to meet later on in the week
- Still expecting to cross the N QLD coast
- PB – rainfall update for Seq next 8 days is 5-10mm BOM forecast shows cyclone tracking west south west and being driven strongly in that direction. No indication at all that it is tracking toward South East (handed copy of forecast to Ministers aide)
- Therefore no imminent danger and no need to make immediate decision
- Have a meeting with all parties tomorrow (1/2/11) to go over modelling, legal advice etc etc
- Went thru current numbers on what might be feasible and what we are looking at
- Best scenario is sunny day releases as opposed to wait and see and it has to be around the 75% number. Big punt to wait and see as rainfall might hit a swollen Brisbane area and therefore flooding could be worse
- What we have works fine for 1:200 (ie 74) event but after that more mitigation would of necessity make the situation better
- BD asked about a combination of pre releases and accelerated strategies
- Min – raised map that Steve Jacobi did and asked if the levels could be modelled on the map
- BR- problem as it might imply a level of accuracy that doesn't exist but we can look and see just be careful about its use
- Min – will take rainfall predictions to Cabinet and media but stay away from modelling predictions in the cabinet
- What warnings are there on road closures – answer was councils do it
- Min asked if we could think about at a more centralised system that the state runs
- Min also advised hydro makes little difference to the water level as it is too small
- Min requested Seqwater take the lead on comms not his office or the Grid manager
- After meeting we were directed to call a press conference with a line around we are looking at, modelling review is a significant piece of work but we are doing contingency stuff now
- Process is we provide advice on what is possible in terms of flood mitigation, QWC looks at long term water supply arrangements, WGM prices up the option
- PB – we can provide advice on what it might be but not make a policy decision
- Min- be clear i am not making operational decisions here it is a process of government

"JP-8"

Meeting 4 p.m 1 2 11

Mary B, Karen W, Peter A, Phil H, Peter B, Jim P, John Bradley (by phone) Barry D, Greg Claydon, Penny, Debbie ~~Allen~~ Best, Gordon (D. chair of WGM) Gardiner

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P.B - done work on modelling / legal position - framework

P.H. - Govt wants to investigate dual ops of dam to give more significance to flood less to water

- We are happy to provide advice on changing the action & what effects if any it might have

- We have started & PB will run these scenarios

- Insurers surrounding - any release has to be put thru insurers - anything we put out will be in the teeth of commission → need expert peer review on modelling.

D.B - RoP rules - are provisions within RoP

P.B. - Broad scenarios outlined
- Models run on reduced levels gives us a range of options
- Discussion with Barry & Karen
- Advice is we can't table until peer reviewed & insurance companies have approved.

DB - are you saying we can't discuss implications

P.H - what process are we outlining ?

P.B - 2-3 days reconvene until we get advice & peer review.

JB - Blunt - Minister in accordance with manual is required in regulatory sense
  • consider contingency arrangements - In the context of the regulator review

Agreed by P.H./P.B. - 2-3

P.B - What does DERM do with the advice
JB - Agency stands ready based on advice but don't see any barriers
P.B - Derm & Manual set around a standard
- this request is outside
- 2.9 & 7.4 dense
- Question outside review as it stands.
JB - goes beyond to release strategies
(P.A) - summary of what happened
  • operational analysis (not traditionally asked to pre-release or FSL)
  OUT-OF-BOUNDS
P.B - How was manual used / ✓ 2.9
  How did procedures work ✓ 7.4
  FSL question is a policy call on volume split
  [ ] flood mitigation / drinking water
- Δ's 1/100 → 1/300-400
- Distinguish [ ] advice & regulatory role
JB - Ambivalent to response
P.B - After release Monday

Marked By AH

J.B. – Minister keen to receive advice but ready + robust
– Do we have full powers of Secretary?
– Powers set out by Insurance company + lawyers
– Monday - Minister will take a poor view

P.H. – Understand need + political imperatives
– Certainly understand position
– Focus on getting it done
– Can't afford anything to go out that will come back at us
– Both our interest to ensure we don't put our insurance company in jeopardy

J.B. . Don't want anything other than that.
Minister may ring
Decision is about Community confidence
Robust assessment in a timeframe to help resolve political public issue.

P.H. : How do we speak to with commissioner + our team.

J.B. : Peter Mac being deployed to help with co-ordination

Meeting with Broader group **1/2/11**

Mary B., Karen W., Peter Allen, Phil Hennessy, Peter B, Jim P, John Bradley (phone), Barry D, Greg Claydon, Penny, Debbie Best, Gordon Jardine

- PB – here to talk about work done on modelling and legal advice but Phil will frame meeting
- PH – Govt wants to investigate the dual operation of the dams for water supply and flood mitigation to see if there can be more significance given to the flood mitigation v water supply
- We are to provide advice on changing this and what it may mean to water security
- In fact we have started and PB will run through these in a minute
- Lot of structure around this type of decision with insurers and lawyers and any release strategy has to be put to the insurers as any advice or the reasons for will be squarely in the teeth of the commission and we need expert review of the modelling before we go anywhere near insurers or advice on release from this organisation
- JB had to leave discussion for a minute to answer call from Premier
- DB said at this juncture the ROP rules releases and there are provisions in the ROP for early releases confirmed by Greg Claydon
- PB some challenge to this later that if that were the safety clauses the advice we have is that this clause cannot be used in this type of instance
- JB back
- PB ran thru the broad scenarios outlined
- Model runs give us a range of options
- Advice from legal is we cannot table until peer reviewed and approved by various parties
- JB – being blunt – Minister has written to us in accordance with the manual and needs the answers as a matter of urgency but it is in the context of the regulatory advice and asks if we have committed to the response – etc
- PB – once advice received what does DERM do with it
- JB- DERM stands ready to activate response and doesn't see any impediments to taking action
- PB – wants to clarify that we are not at cross purposes here. States Clause 2.9 and 7.4 DO NOT invite comment from operators on the policy question you raise. The questions are outside the review as it stands
- JB – that is not his reading of it and asks for Peter Allen's comments on the difference of opinion
- Peter Allen – The clause request a report on what happened and an operational analysis of the manual – NOT traditionally asked for any analysis on pre- releases or questioning of FSL) These areas are 'OUT –OF- BOUNDS' for the operators as the levels are set by State instruments

- PB – we have always seen 2.9 as 'what happened and how was manual used' and 7.4 as the improvement to procedures. FSL question is a Policy call of govt to split volumes between drinking water and flood storage ie. you are asking for a change in protection from a 1:200 event to maybe 1:400 or 500 and this was not what the current design allows for. There has to be a separation between advice and regulatory role
- JB – was ambivalent to the response however continued on that the;
- Minister keen to receive advice and wants guarantees we have full support of Seqwater
- If answer is Monday Minister won't be too impressed
- PH – Understand the ministers request and the imperatives for public safety
- We are focussed in helping the govt and ready and willing to do so – never doubt that
- However, can't afford anything to go out that will come back at us – our interests are aligned
- JB – agree don't want anything other than the outlined process but advised the Minister may ring you to discuss
- It is a decision about community confidence and safety
- PH – yes but how do we address or speak to it with the Commission in our teeth?
- JB – as a side line Pete McManaman dispatched to help with the flood effort in FNQ
- We then went through the Media advice with JB and Mike etc

"JP-9"

seqwater
WATER FOR LIFE

4 February 2011

The Honourable Stephen Robertson MP
Minister for Natural Resources, Mines and Energy
and Minister for Trade
PO Box 15216
CITY EAST QLD 4002

Dear Minister,

I refer to my 27 January 2011 letter and I am pleased to be able to relay to you the following further update, which has been provided to me by Seqwater's officers.

Work is continuing on the full Seqwater report on the recent flood event at Wivenhoe Dam, as required under the Flood Mitigation Manual for Wivenhoe and Somerset Dams. That report will address the requirements of sections 2.9 and 7.4 of the Manual and will be completed within the stipulated six week timeframe.

On Tuesday, 1 February 2011, Seqwater held a further meeting involving the Director-General of the Department of Environment and Resource Management (DERM), senior Board and Chief Executive representatives from the Water Grid Manager (WGM), Queensland Water Commission (QWC) and senior officers from DERM, including the Dam Safety Regulator and representatives from the Water Supply Regulator, to discuss the progress of works tasked to Seqwater on 25 January to address the issues raised in your letter of 20 January.

In your letter of 20 January 2011, you requested that Seqwater assist DERM in the consideration of the appropriate Full Supply Levels (***FSLs***) for Wivenhoe and Somerset Dams. Given that:

(a) Wivenhoe and Somerset Dams fulfil dual water supply and flood mitigation functions;
(b) the dams are the primary urban water supply for South East Queensland and their current FSLs are enshrined within the Moreton Resource Operations Plan and underpin the system yields adopted for the South East Queensland Water Strategy;
(c) Seqwater is obliged under its Flood Mitigation Manual to ensure that all opportunities to fill the dams are taken and therefore there should be no reason why the dams are not at their respective FSLs following a flood event,

it is noted that DERM is considering, from a policy perspective, whether the FSLs for the dams should be changed.

To assist DERM in formulating that policy position, Seqwater is continuing further modelling to provide an indicative assessment of the benefits or otherwise of undertaking a pre-release strategy to pre-emptively reduce the FSL of Wivenhoe Dam and the mechanisms by which any change to the FSL might best be implemented. However, given that this technical information will be of critical importance to:

(a) DERM in the formulation of its long term water supply and flood mitigation policies; and
(b) the Commission of Inquiry investigating the January 2011 flood events,

great care must be taken to ensure that the technical information is both accurate and comprehensive. Seqwater also notes that DERM will want to take into account the Inquiry's findings.

Compiling this technical information entails the following tasks:

(a) modelling the water outflows from Wivenhoe Dam for design flood events;
(b) calculating Brisbane River levels resulting from these various water outflow events; and
(c) determining the extent of inundation based on those Brisbane River levels.

In respect of task (a), Seqwater has completed modelling of approximately 90 permutations in respect of 3 previous flood events (including January 2011) and 6 design flood events (ranging between a 1 in 200 and a 1 in 5000 flood event) and our modelling has been peer reviewed by independent external experts.

Task (b) requires Seqwater to work with the Bureau of Meteorology (BOM) or Brisbane City Council (BCC), both of which have developed models for determining Brisbane River levels for various flow events. Seqwater is anxious to progress this task as a matter of priority but you should be aware that –

(i) BOM is unable to assist Seqwater at this point; and
(ii) BCC does not wish to assist until its model has been updated to take into account the January 2011 flood event.

If BCC is unable to assist promptly, Seqwater will need to utilise other modelling alternatives.

BCC has also developed the models which will need to be utilised to complete task (c). Task (c) can only be completed accurately when Seqwater and BCC have finalised task (b). Furthermore, Seqwater will need to have independently validated the input provided by BCC.

All of these tasks should be completed by 31 March 2011.

However, DERM may be satisfied, based on advice from QWC and the WGM from a water supply security perspective, that Wivenhoe Dam 's FSL could be reduced in the short term to, say, 75% of its current FSL. If that is the case, Seqwater can confirm (from its modelling undertaken in respect of task (a) to date) that, in respect of a flood event beyond Wivenhoe Dam's current flood mitigation design capability, such a reduced FSL will provide flood mitigation benefits for such an extreme rainfall event occurring in the Wivenhoe and Somerset catchments. For example, for a 1 in 500 probability flood event, the water outflows under Wivenhoe Dam's existing FSL are approximately 5,000 cubic metres of water per second (cumecs), whereas those water outflows would be approximately 3,400 cumecs in the case of a 75% FSL (assuming releases under the flood mitigation manual are triggered only at the reduced 75% FSL; by contrast, the water outflows would be approximately 3,700 cumecs if releases under the manual are triggered at the current FSL).
For your information, Wivenhoe Dam's current flood mitigation design enables it to contain a 1 in 100 probability flood event and substantially reduce the impacts of up to a 1 in 500 probability flood event.

Should a decision to reduce the FSL be made:

(a) Seqwater will need to work urgently with the Dam Safety Regulator to finalise any necessary changes to the flood mitigation manual;
(b) If requested, Seqwater can provide assistance to DERM following DERM's determinations regarding the Moreton Resource Operations Plan and the appropriate mechanism by which such a pre-release strategy would be implemented.

Seqwater has also developed a draft contingency protocol, should further rainfall result in the need for floodgate releases from Wivenhoe Dam in the next few weeks, and is currently finalising it with DERM.

Seqwater has sought input from the Office of the Water Supply Regulator to enable Seqwater to finalise improvements to the Technical Situation Report format identified by Mr Brian Cooper to enhance communication between government agencies and local governments during future flood events. Seqwater is currently finalising those improvements with DERM.

Seqwater remains committed to providing the State Government with timely and considered advice on the operation of the region's dams and co-operating fully with the Commission of Inquiry.

Yours sincerely,

[redacted]

Phil Hennessy
Chairman